GOVERNMENT OF THE DISTRICT OF COLUMBIA

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STATE BOARD OF EDUCATION

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WEDNESDAY, JUNE 15, 2016

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The Regular Meeting of the District of Columbia State Board of Education convened at 1350 Pennsylvania Ave, N.W., Washington, DC, 20004, at 5:30 p.m., Jack Jacobson, President, presiding.

BOARD MEMBERS PRESENT:

JACK JACOBSON, President KAREN WILLIAMS, Vice-President KAMILI ANDERSON, Member TIERRA JOLLY, Member MARK JONES, Member MARY LORD, Member LAURA WILSON PHELAN, Member RUTH WATTENBERG, Member OFFICE OF THE STATE SUPERINTENDENT OF EDUCATION:

HANSEUL KANG, State Superintendent JOHN PAUL HAYWORTH, Executive Director

STUDENT REPRESENTATIVES:

BRIAN CONTRERAS

APPEARANCES:

MICHAEL HANSEN MERILYN HOLMES MICHAEL KATZ CHARMAINE MERCER ESTHER QUINTERO

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1	MEMBER LORD: Present.
2	EXECUTIVE DIRECTOR HAYWORTH: Ms.
3	Wilson Phelan?
4	MEMBER WILSON PHELAN: Present.
5	EXECUTIVE DIRECTOR HAYWORTH: Ms.
6	Wattenberg?
7	MEMBER WATTENBERG: Present.
8	EXECUTIVE DIRECTOR HAYWORTH: Ms.
9	Anderson?
10	MEMBER ANDERSON: Present.
11	EXECUTIVE DIRECTOR HAYWORTH: Mr.
12	Jones? Mr. Jones? Mr. Weedon? Mr. Weedon? Ms.
13	Jolly? Ms. Jolly? Mr. Contreras?
14	REPRESENTATIVE CONTRERAS: Present.
15	EXECUTIVE DIRECTOR HAYWORTH: Ms.
16	Whittington? Ms. Whittington? Mr. President,
17	you have a quorum.
18	PRESIDENT JACOBSON: Thank you, Mr.
19	Hayworth. For the record, Mr. Weedon and Ms.
20	Whittington will not be joining us this evening.
21	A quorum has been determined and the State Board
22	will now proceed with the business portion of our

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meeting.

2	Members, we have a draft agenda before
3	us. Are there corrections or additions to the
4	agenda as presented? Hearing none, I would
5	entertain a motion to approve the agenda.
6	MEMBER LORD: So moved.
7	PRESIDENT JACOBSON: Moved by Ms.
8	Lord. Is there a second?
9	MEMBER WILSON PHELAN: Second.
10	PRESIDENT JACOBSON: Second by Ms.
11	Wilson Phelan. The motion being properly moved
12	and seconded, I'll ask for the yeas and nays.
13	All in favor, please say aye.
14	PARTICIPANTS: Aye.
15	PRESIDENT JACOBSON: Any opposed? The
16	motion is approved. Next on our agenda is
17	approval of the minutes from the June 1, 2016
18	working session. Are there corrections or
19	additions to the minutes? Ms. Lord?
20	MEMBER LORD: I just would like to
21	state for the record that I believe there was a
22	rather more robust conversation about the

Constitution that is reflected. The minutes are 1 2 fine, but I just think there was -- there were 3 more board members with concerns than was 4 reflected. 5 PRESIDENT JACOBSON: I think we can call that a technical correction and staff will 6 7 address that for the formal minutes. Hearing no further amendments, I would entertain a motion to 8 9 approve the minutes. 10 MEMBER WATTENBERG: So moved. 11 PRESIDENT JACOBSON: Moved by Ms. 12 Wattenberg. Is there a second? 13 MEMBER LORD: Second. 14 PRESIDENT JACOBSON: Second by Ms. 15 The motion being properly moved and Lord. 16 seconded, I'll ask for the yeas and nays. All in 17 favor, please say aye. 18 PARTICIPANTS: Aye. 19 PRESIDENT JACOBSON: Any opposed? The 20 motion is approved. Good evening, my name is 21 Jack Jacobson, and I am President and Ward 2 22 member of the State Board of Education. On

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1	behalf of the members of the District of Columbia
2	State Board of Education, I want to welcome our
3	guests and our viewing public to our Wednesday,
4	June 15, 2016 public meeting.
5	Typically, the State Board holds its
6	regularly scheduled meetings on the third
7	Wednesday of every month in the old council
8	chambers at 441 4th Street, NW. Today, however,
9	we are in room 412 of the historic John A. Wilson
10	building at 1350 Pennsylvania Avenue, NW.
11	Regardless of where we are, and more
12	importantly where you are, the members of the
13	State Board of Education welcome your
14	participation and your support in our efforts to
15	improve education in the nation's capital.
16	I'm going to take a minute here to
17	reflect that we are not at our regular meeting
18	spot because yesterday was election day here in
19	the District of Columbia, and given the tragic
20	events in Orlando over the weekend, it's more
21	important than ever that everyone in D.C. and
22	around the country go out and exercise your right

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to vote.

2	We do not hold moments of silence in
3	this body. We have not historically.
4	Unfortunately, mass shootings like the one in
5	Orlando are frankly too prevalent for us to do
6	that every time it happens anymore. So with
7	that, I will allow board members at the end of
8	our meeting to make any additional statements
9	they'd like to regarding the incident, actually
10	the massacre. It's more than an incident. It
11	was a massacre.
12	So, the State Board of Education has
13	been working closely with our friends at the
14	Office of the State Superintendent of Education
15	this year to ensure that the District takes a
16	holistic and comprehensive approach to adjusting
17	our statewide accountability plan to comply with
18	the new federal Every Student Succeeds Act.
19	The State Board is taking the lead on
20	making sure that the community's voice is heard
21	in the development of the plan, and we have held
22	meetings in six of the District's eight wards so

These meetings are designed to hear 1 far. 2 directly from parents, students, teachers, business leaders, and community members about 3 their vision for student success. 4 5 Tomorrow, Board Member Tierra Jolly will host our Ward 8 meeting at the Anacostia 6 7 Library from 6:30 to 7:30 p.m., and on June 21, a Tuesday, we will be meeting in conjunction with 8 9 the Capitol Hill Public School Parents 10 Association at the Capitol Hill Montessori at 11 Is that the same time? From 6:30 to 7:30 Logan. 12 p.m. 13 If you are unable to make it to one of 14 these meetings, you may share your thoughts with 15 us online at sboe.dc.gov/essa. There, you will 16 find an online survey in English, Spanish, and 17 Amharic to offer your thoughts on what makes a 18 student successful. 19 I also want to thank Superintendent 20 Kang and her team for their commitment to 21 community involvement in this process. They were 22 very helpful in assisting the SBOE staff in

finding expert witnesses for tonight's panel on 1 2 possible measures of school and student success under the new law. 3 4 Tonight's agenda begins with a report 5 from our student advisory committee. The committee was established in 2015 to bring 6 additional student voices into policy -- our 7 policy development. 8 9 Co-chaired by our outstanding 10 representatives Brian Contreras and Destinee 11 Whittington, the student advisory committee 12 focused this year on providing recommendations to 13 the State Board on teacher accountability. 14 If you are a student in the District 15 of Columbia, please consider applying to join us 16 for the school year 2016-17 student advisory 17 committee or join the State Board as one of our 18 two student representatives. 19 The State Board is accepting 20 applications for both positions now. The 21 applications can be found on our website at 22 sboe.dc.gov/studentvoices. You'll have some

pretty big shoes to fill. We've had excellent 1 2 student representatives on this body over the three-and-a-half years that I've been a member, 3 4 and even longer I think Ms. Lord could concur 5 with. At this time, I would like to invite 6 7 our Superintendent to make an opening statement. Superintendent Kang? 8 9 SUPERINTENDENT KANG: Thank you, 10 President Jacobson. We are excited about 11 tonight's agenda, and in particular, as we 12 prepare for the implementation of the Every 13 Student Succeeds Act, or ESSA, OSSE has been 14 working closely with the State Board of Education 15 and other stakeholders, and we are excited to 16 discuss.

We know that the Board has been leading engagement sessions with the public across the District around the development of a new statewide accountability system. We're grateful for this process and partnership, and look forward to hearing more about the input the

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Board has received to date.

2	One of ESSA's requirements is that
3	states include an indicator of school quality or
4	student success in their accountability systems
5	such as measures related to student engagement,
6	school climate and safety, attendance and
7	truancy, or other indicators. This new component
8	allows states to consider meaningful measures
9	that differentiate school performance on factors
10	beyond standardized test academic indicators.
11	This evening, we'll be hearing from
12	several experts on school and student success
13	indicators, and we are looking forward to that
14	presentation and discussion as we continue our
15	deliberations about what makes sense in the D.C.
16	context.
17	I'm also looking forward to hearing
18	more about the recommendations of the student
19	advisory group. I know that at OSSE, we have
20	several student groups, and we always find that
21	direct feedback to be incredibly helpful, so we
22	look forward to hearing those recommendations.

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Thank you very much.

2	PRESIDENT JACOBSON: Thank you,
3	Superintendent Kang. And may the record reflect
4	that Mr. Jones from Ward 5 has joined us. We
5	will continue our meeting with public witnesses.
6	The State Board welcomes public participation in
7	activities under our authority. At every public
8	meeting, we begin with testimony from public
9	witnesses on education related matters.
10	If you are a member of the public and
11	would like to speak at a future public meeting,
12	please contact our staff at sboe@dc.gov or by
13	calling 202-741-0888 at least 24 hours in advance
14	of our meetings.
15	Is anyone here from Total Sunshine?
16	Oh, Ms. Holmes, I didn't see you. Please, come
17	up. You've got three minutes.
18	MS. HOLMES: Can you hear me? Oh,
19	wonderful. Good evening, I am glad to be able to
20	make it here one more time to testify in front of
21	this esteemed body about the work that Total
22	Sunshine does for the young people in our city,

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1 more specifically, our valedictorians and 2 salutatorians. Please forgive me if I'm a little 3 slow. I'm on medication. I hurt my back at 4 work, and it's been quite a while, quite a day 5 actually.

6 But either way, I'm the president and 7 founder of Total Sunshine, Incorporated. We have 8 supported 454 D.C. valedictorians and 9 salutatorians over the last eight years, and it 10 has been a tremendous effort, and we've been 11 really successful supporting them.

And next week, we're going to have our eighth annual school grade rewards ceremony Thursday, June 23, 2016. We're going to be at the Rise Center in Ward 8. We're going to bring all of the valedictorians and salutatorians of the city to Ward 8, and we're going to support them with laptops or tablets.

We're still not sure what we're going to be able to give them yet because it's been really difficult getting support. It's been quite a road. Tomorrow is basically our D-day.

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We have to place an order somehow. I was thinking perhaps I need to work some overtime on the ambulance to purchase the stuff myself, and I will if I have to, but I'm hopeful that it doesn't come to that.

Now, I'll tell you, with our school
grade incentive program, this is a program that
we use to facilitate this event. We have
supported many students over the city over the
last -- all over the city over the last 16 years,
and it's been really effective and I love doing
it. It's my passion.

As a paramedic in the city, I have seen too many times young people on the wrong path. I wanted to quote a little bit of Frederick Douglass. I'll summarize just a little bit. He said that it's easier to raise a good child than to fix a broken man.

Now, when we talk about our city-wide
kids that have done the right thing, they're not
broken. They're diligent. They're determined.
They are doing the right thing. They're probably

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doing college work even today looking forward to
 going to Harvard, and Yale, and place to enrich
 them even further.

And I'll tell you, when we talk about 4 5 just doing the right thing by the students that have done everything that we've required them to 6 7 do, even more, straight As for four years. Ι mean, that's an undertaking that even I couldn't 8 9 do when I was in school. I was an honor student, 10 but I was not a valedictorian or salutatorian.

11 So when I tell you these young people, 12 they deserve support, I'm sure that everyone in 13 here knows that they do. If I were to ask for a 14 show of hands of how many people think that these 15 young people deserve support and want to see them 16 with a great outcome, I'm sure that I'd see every 17 hand in the room go up. But I tell you, thinking 18 that they deserve support and actually showing by 19 doing, that's two whole different things.

I'll quote Martin Luther King and say,
"The time is always right to do the right thing."
Total Sunshine, we need help. I need help to

make sure that our valedictorians and
 salutatorians have what they need to go to
 college.

I have a young lady by the name of Patrice Haney. She was in our 2011 class. She's going to come to the ceremony this year. We gave her a laptop years ago, years ago, and she just graduated from college out of Texas, no, Tennessee, and she's going to tell her story about how the tech tool given her helped her.

If someone would like to have more 11 12 information on our school grade attendant program 13 or to get in touch with us, feel free, 202-575-14 0462, or go to totalsunshine.org. And I'm hoping 15 for the best, but either way, come hook or crook, 16 we're going to be there in Ward 8 next Thursday 17 at 4:00 p.m. and we're going to support these 18 young people. Thank you so much for this time 19 today.

20 PRESIDENT JACOBSON: Thank you so 21 much, Ms. Holmes, and thank you for your 22 advocacy. We greatly appreciate it, and the

students do as well. If you have any written 1 2 testimony, you can supply it to Mr. Hayworth for our official record. Thank you. 3 4 Now, moving onto the student advisory 5 committee report, tonight, the State Board of Education will receive the first report from its 6 student advisory committee. The SAC was 7 established last year by the State Board to 8

9 provide a direct avenue for high school students 10 to participate in the development of education 11 policies that affect them.

12 Co-Chaired by the State Board student 13 representatives, the SAC met multiple times over 14 the course of the school year. I want to thank 15 the members of the committee for their 16 participation and their service. It is 17 important, and it is appreciated.

18 Mr. Contreras, would you brief the
19 State Board on the report?
20 REPRESENTATIVE CONTRERAS: I'd like

21 that, thank you. So our final product after a 22 year of work was a five-page written report that

summarizes everything the members of the board 1 2 did over the year, so I'll just go section by section and summarize each element. 3 So the first section discusses the 4 5 committee itself which was created by the Board. It's co-chaired, as Jack said, by the two student 6 7 representatives, and then made up of members from a variety of public and charter schools. 8 9 And then the ultimate goal was to 10 choose a topic to spend a year focusing on, and 11 ultimately create a set of policy proposals that 12 we think would help students better engage with 13 their school communities and get more out of 14 their educations. 15 The next section discusses the members 16 of it. So myself and Destinee, the two student 17 representatives on the Board, were the co-chairs, 18 and then I'd also like to name each member 19 because they did a lot of work and I really 20 appreciate everything they put in, so that was 21 Joseph Adams from Friendship PCS Tech Prep 22

Academy, Jack Nugent from School Without Walls,

Nate Green from KIPP DC College Preparatory, 1 2 Natalie Seablom from Woodrow Wilson, Mikaela Loftin from Basis DC, Deronda Roberts from 3 4 Friendship Collegiate Academy, and Alex Dorrison 5 from Woodrow Wilson. So they all put in a lot of effort, and I hope some of them who are not 6 seniors currently will continue to work with it 7 next year, as well as new members hopefully. 8 9 The next section discusses the

10 So we had four meetings over the course process. 11 of the 2015-16 school year. The first one, we 12 discussed a number of issues we felt that 13 students were facing in DC that could be solved 14 to some degree through policy change. We 15 ultimately settled on teacher accountability as 16 the most prevalent one, and tried to spend the 17 rest of the year focused on what we can do to 18 solve that issue.

19 The second meeting went further into 20 depth on that chosen topic. People brought in 21 testimony from their peers and their classmates, 22 as well as scholarly articles that discussed

teacher accountability and proposed solutions. 1 2 The third meeting involved the members bringing in ideas for specific policy change that 3 could improve teacher accountability, provide new 4 mechanisms for holding teachers accountable to 5 the students. 6 7 And finally, the fourth meeting involved discussing the written report that we 8 9 have here today, what needed to be included in 10 it, what format it should take, and who it should 11 be sent out to. 12 The next section discusses how we 13 chose the topic of teacher accountability. There were a lot of issues that we found that needed to 14 15 be solved through policy change. Some of those 16 are discussed in the report such as absence 17 policies, start and dismissal times, school food, 18 security and student safety issues, physical and 19 mental health, gender parity in dress codes, 20 gender neutral bathrooms, equality in school 21 holidays, and class credit policies. Ultimately 22 however, through a unanimous vote, we chose

teacher accountability as the most important issue to be addressed.

Some of the elements of teacher 3 4 accountability that we noted in particular were 5 students not knowing their grades early enough to improve them before a quarter ended, students not 6 7 having input in the teacher's certification and evaluation processes, insufficient or nonexistent 8 9 systems of online grading, inadequacies in the 10 current master educator evaluation system, and 11 skewed weighting of grades across different 12 classes and disciplines.

Ultimately, we came up with a list of
nine final proposals for policy change that both
the Board and other stakeholders in the D.C.
education system could take in order to resolve
some of these issues we identified, so I'll read
those now.

19 The first is implement city-wide usage 20 of online grading systems with time requirements 21 on how often teachers are required to update 22 them. The second is add questions to the yearly

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student climate survey that address social issues like sexism in dress codes, racism, homophobia, and transphobia by teachers and substitutes, feedback on the PARCC testing and other school climate issues.

The third is have master educators go 6 to classes halfway through a particular period 7 rather than at the beginning of the class so that 8 9 teachers don't teach a different lesson than they 10 would otherwise, which is a prevalent issue, and 11 ensure that teachers do not know on what days the 12 master educators are coming to observe them, or 13 otherwise reform the master educator system to 14 better represent what actually goes on in 15 classrooms.

16 The fourth is require teachers to 17 provide office hours outside of class time, as 18 well as make available some sort of contact 19 information so students can communicate with 20 them.

21 The fifth is put more information on 22 school report cards regarding available classes,

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extracurriculars, facilities, the student/teacher 1 2 ratio and school climate. The sixth is implement end of semester, twice a year student reviews of 3 4 teachers as part of the accountability framework. The seventh is recommend that schools 5 or LEAs make available a counselor for teachers 6 7 to help them deal with the stress of their jobs. Eight is recommend the implementation of teacher 8 9 mentorship programs between newer and older 10 faculty members or other teacher centric support 11 groups. 12 And nine is implement an education 13 and/or media program to educate students and 14 families about what the PARCC testing is, what it 15 is used for, and who it affects, and what rights 16 students have with regards to opting out. 17 So we worked together in our fourth 18 and final meeting a few weeks ago to develop this 19 report, and we ultimately came up with a list of 20 members of the D.C. community we'd like to send 21 it to in addition to presenting it to the Board 22 of Education.

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So these include the Chairman of the 1 2 District of Columbia Council Committee on Education, the Deputy Mayor for Education, the 3 4 State Superintendent of Education, the Chancellor 5 of the District of Columbia Public Schools, and the Chairman of the District of Columbia Public 6 Charter School Board, so I'll be working with 7 John-Paul and Jack to make sure that all of those 8 9 stakeholders get everything embodied in here. 10 I think we came up with a lot of 11 really viable and valuable solutions to some of 12 the very real problems that are degrading the 13 ability of our students to get the most out of their schools and out of the D.C. education 14 15 system, and I hope the Board moves forward with 16 adopting this onto the record. Thank you. 17 PRESIDENT JACOBSON: Thank you. Now 18 I would entertain a motion to accept the report 19 from the student advisory committee. After the 20 motion is made and seconded, we can have some 21 discussion. Is there a motion to accept the 22 report?

1	MEMBER WILSON PHELAN: So moved.
2	PRESIDENT JACOBSON: Moved by Ms.
3	Wilson Phelan. Is there a second?
4	MEMBER LORD: Second.
5	PRESIDENT JACOBSON: Second by Ms.
6	Lord. Is there discussion? Ms. Wilson Phelan?
7	MEMBER WILSON PHELAN: I just want to
8	thank the students who participated, and Brian
9	especially for his leadership, both in the
10	creation of this group and your co-facilitation
11	of it during the course of this year together
12	with Destinee.
13	I think the inputs that you are
14	providing are incredibly valuable to me
15	personally, and I know to this Board, and I'm
16	looking out at our audience and I think I see a
17	student who is nodding at everything that you
18	say, and I think that voice is so important in
19	the decisions that we make, so thank you.
20	PRESIDENT JACOBSON: Thank you, Ms.
21	Wilson Phelan. Let the record reflect that Ms.
22	Jolly from Ward 8 has joined us. Ms. Wattenberg

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from Ward 3?

2 MEMBER WATTENBERG: Again, let me 3 reiterate that. Thank you so much, Brian, and 4 thanks to all of the people who did this. It's 5 terrific to have a report like this. I have a 6 set of questions.

7 So one, some of these are general and 8 some are specific, but going to the city-wide 9 usage of the -- actually, let me back up. So 10 these are recommendations to us that we may or 11 may not then use in policy, and then 12 recommendations to other people who may or may 13 not use them in policy, is that right?

All right, so I have a question on the online grading system where you call for implementing city-wide usage of it with time requirements. Now, it's my understanding that DCPS has that. Is this an issue more among the charters or is it also a DCPS issue? It's a question to Brian, yes.

21 REPRESENTATIVE CONTRERAS: Thank you. 22 So I think the people on the committee who said they didn't have any online grading systems were charter students, but the component of that suggestion that talks about time requirements I think is relevant to DCPS.

5 I know at my school and many other schools that members came from, grades are not 6 7 put in until the week or so before report cards go out which is useless because you don't have 8 9 any time to know what your grades are, know if 10 you're failing a class and make changes 11 accordingly, so I think the time requirement 12 talked about in that first suggestion applies to 13 both DCPS and charter schools.

14 MEMBER WATTENBERG: Thanks, that's 15 useful information because I was under the 16 impression that actually that already happened in 17 all of the DCPS schools, so that's good to know. 18 Let me -- I want to go to number five. I want to 19 think about -- I want to put some questions to 20 you about things that we could do on the new 21 school report cards and that we can do as we 22 approach ESSA.

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1	So one is number five, put more
2	information on the school report cards regarding
3	available classes, extracurriculars, facilities,
4	student/teacher ratio, which I think would be a
5	great thing to add, school climate, which I'll
6	come back to. What about, do you think students
7	are interested in sort of knowing how many
8	counselors there are, class size, which is a
9	little different from the student/teacher ratio,
10	anything else you'd add to that list?
11	REPRESENTATIVE CONTRERAS: Yeah, I
12	think both of those are good suggestions, maybe
13	school nurses, other resources that are
14	available. I think those are definitely
15	important.
16	MEMBER WATTENBERG: And going down to
17	nine, implement a media program to educate
18	students and families about what the PARCC is,
19	and actually earlier you had a comment that you
20	wanted to add questions to the climate survey on
21	feedback on PARCC testing. What is what are
22	both of those about? What are those issues?

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1 **REPRESENTATIVE CONTRERAS:** Right, so 2 we spent a lot of time in the committee talking about how students felt about how PARCC was 3 4 administered, as well as the value that it had to 5 students overall, and obviously there is a much wider conversation in our nation as a whole about 6 7 what role standardized testing has in education. But I think in general, there is a 8 9 lack of understanding amongst students about why 10 PARCC matters and why standardized testing is a 11 viable method of holding schools and holding 12 teachers accountable, and whether that's an 13 accurate measure of whether students are 14 learning, whether they are improving, because 15 those are two different things. 16 I think it would be useful to have a 17 wider body of knowledge and a wider body of data 18 about how students feel about PARCC or whatever 19 standardized testing is being used. And then 20 also there was a lot of confusion about what 21 rights students have with regards to opting out. 22 A lot of conflicting messages were

going out even among different members of the 1 2 student advisory committee, so I think it is important that students know what rights they 3 4 have with regards to that. So I think in 5 general, there is just a lot of confusion on the part of the students and probably on the part of 6 7 parents too, and I think both suggestions two and nine would help deal with that. 8

9 MEMBER WATTENBERG: Do I have time for 10 one more follow-up on this? So during the PARCC 11 testing that just happened, I know there was an 12 issue at Wilson and at Walls where students who 13 had taken the PARCC, who had taken the PARCC 14 geometry test in 8th grade were asked to go back 15 and take that geometry test again in 11th or 12th 16 grade.

Are you familiar with that? So my
understanding is that, in fact, that was not what
should have happened, and neither OSSE or DCPS
believes that that was the right thing to happen.
It never got cleared up.

It never got clarified, and the

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superintendent may want to comment on it, and the 1 2 result is, as I understand it, kids and parents who knew enough to ask for exemptions, which is 3 4 different than an opt-out, because we don't have 5 an opt-out for better or worse, but students who asked for an exemption because that was improper 6 7 were able to get the exemption, but most people didn't know they could get an exemption, so most 8 9 kids had to take it, and I understand it 10 interrupted, interfered with AP review classes 11 and so on. So is that part of what came up? 12 **REPRESENTATIVE CONTRERAS:** Yeah, 13 that's definitely part of it. I also think you 14 talked about how some students knew about what 15 rights they had with regards to opting out and 16 others didn't, and I think there are probably 17 systemic differences in which demographics of 18 students knew what rights they have which would probably have skewed the data. 19 20 If, say, students with parents who are 21 more involved in that sort of thing told them

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they didn't have to do it, whereas students with

parents who are not as focused on that sort of 1 2 thing and weren't going to tell them that they could have an exemption didn't bring that up. 3 4 So I think there are probably problems 5 with the data that is sent for that, and I think having more effort put into educating students 6 7 and educating families about what PARCC is and how it works would alleviate some of that. 8 9 MEMBER WATTENBERG: Well, I just want 10 to sort of concur with this idea that there needs 11 to be a lot more clarity about that, and maybe 12 there could even be a hotline so when we have 13 these kind of issues, there's a way to straighten 14 it out immediately, so I put that also to the 15 superintendent, as well as for us to look at as 16 we go down the road. Thank you. Thanks, Brian. 17 Thanks very much for raising these issues. 18 REPRESENTATIVE CONTRERAS: You're 19 welcome. 20 PRESIDENT JACOBSON: Thank you, Ms. 21 Wattenberg. Ms. Lord, our at-large member? And 22 let the record reflect I missed our Vice

President, Karen Williams, from Ward 7 has joined us.

Thank you, Mr. 3 MEMBER LORD: I would like to echo my colleague's 4 President. 5 appreciation for the students' work. Not only did you cover a lot of ground, but you distilled 6 7 it down into nine really succinct bullet points, and I wish I had half your ability to do that 8 9 sometimes when I'm trying to distill policy down 10 to simple things. 11 I'd like to follow up a little bit on 12 the climate survey. As a body, we are in charge 13 of state level policy, and it's my understanding that D.C. Public Schools and the individual 14 15 charter schools administer their own climate 16 surveys. 17 Did your group discuss whether we 18 should add, for example, questions to the PARCC 19 exam which would be universal across the 20 District, and what kinds of questions did your 21 group decide might be interesting or useful to 22 have?

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I think REPRESENTATIVE CONTRERAS: 1 2 that's a good point. I don't think any of us have enough of a policy background to know like 3 that much about how it would work on a mechanical 4 5 level like that. I think the main thing that we were 6 trying to get across is that it's important that 7 those questions exist, and I guess I would leave 8 9 it up to the Board in terms of whether those are 10 gotten out to the student body through the PARCC 11 or through individual school climate surveys, but 12 that's a fair point. I didn't know that. 13 MEMBER LORD: And what sort of issues 14 were you sort of weighing? Is it, you know --15 right now we keep, I think, suspensions, 16 absences, but they're very crude measures, and 17 the new federal law requires us to do at least one non-academic measure, so this has got a lot 18 19 of juice right now. 20 **REPRESENTATIVE CONTRERAS:** Right, 21 yeah, the current survey focuses a lot on drug 22 and alcohol use, and sexual activity, and things

like that, but it doesn't address racism, and homophobia, and transphobia, which we pointed out in the report, as well as larger endemic issues about how our institutions deal with different 4 elements of our student body, so I think that would be the biggest thing we'd like to see covered in more depth.

8 MEMBER LORD: There was some really 9 interesting research done, I think funded by the 10 Gates Foundation, a few years ago in and around 11 teacher evaluation and accountability that 12 suggested that a few simple questions about 13 whether a student felt challenged academically, 14 nurtured socially, or cared for in the presence 15 of caring adults were as good if not better a 16 measure of whether that was an effective teacher 17 or educator than almost anything else. So I was 18 wondering if you had sort of any discussions about challenge academically, whether your 19 20 teachers -- whether you felt like your teachers 21 liked you or cared about you?

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And then that brings me to the second

point which is the online grading system. Might 1 2 it be more useful to have an online alert system so that if you really wanted to be a physician 3 4 when you grew up and your chemistry or math 5 grades weren't so good, rather than waiting until your midterm and finding whoops, you know, a lot 6 7 of ground to cover, that there was some way of frequently checking in? 8

9 **REPRESENTATIVE CONTRERAS:** I think the 10 alert system sounds like a good idea. That would 11 be a useful mechanism I think for a lot of 12 students. You talked about different measures 13 used for evaluating schools, and I definitely 14 know myself, and I think most, if not all of the 15 members of the board would feel a lot more 16 comfortable evaluating their schools based on the 17 relationships they have with their counselors and 18 their teachers as opposed to their SAT score or 19 something like that.

I think that's a much more -- I think you need both, and you can't discount more standardized measures, but I think that's very

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valuable and probably isn't being taken into
 account right now to the degree that it should
 be.

PRESIDENT JACOBSON: Thank you, Ms.
Lord. Are there any other questions from Board
members? Ms. Williams, Vice President Williams
from Ward 7?

8 VICE-PRESIDENT WILLIAMS: I really 9 don't have a question, but having sat in on many 10 of your meetings, Brian, I just want to commend 11 you and your partner for your wonderful work and 12 for even the idea of putting together the student 13 advisory committee which was yours, so good luck. 14 We'll miss you. See you soon.

15PRESIDENT JACOBSON: And rather than16do another round, we have a very esteemed panel17that is waiting to testify, so I'd like to move18forward if possible. Tierra? Ms. Jolly, I'm19sorry, from Ward 8?

20 MEMBER JOLLY: Yes, I had a question 21 regarding number six, suggestion number six, 22 implementing end of semester student reviews of

teachers as part of the accountability framework. 1 2 Were this to go forward, I was wondering if Mr. Contreras or any of the conversations from the 3 4 student advisory council gave ideas about how to 5 prevent any kind of student mischief, or student dissatisfaction with teachers' discipline styles, 6 7 or perhaps strict adherence to rules as factors that could negatively impact teacher evaluations? 8 9 **REPRESENTATIVE CONTRERAS:** Right, I

10 think that's definitely a very real problem you 11 would have with that, and I definitely wouldn't 12 suggest implementing that as the only method of 13 teacher accountability, but I do think if you 14 have it in concert with other things like the 15 master educator system, like standardized 16 testing, you would reduce the threat of having 17 that bias.

I think that would still be there obviously, but I also think you need to put some level of trust in students that if you're going to give them that responsibility, I think the majority of them would use it legitimately.

1	PRESIDENT JACOBSON: Thank you, Ms.
2	Jolly. Any Board members who have not already
3	spoken? With that, I would entertain now that
4	the motion has actually been moved and seconded,
5	I'd like to call the yeas and nays on accepting
6	the student advisory committee's report. All in
7	favor, please say aye.
8	PARTICIPANTS: Aye.
9	PRESIDENT JACOBSON: Any opposed? Any
10	abstentions? The report is adopted. Thank you,
11	Mr. Contreras, for all of your diligent work on
12	this. And at this moment, we kind of wanted to
13	do a surprise for our student representatives, so
14	I would like to amend our agenda right now to
15	honor our student representatives with ceremonial
16	resolutions of thanks. Is there a second to my
17	motion?
18	MEMBER WILSON PHELAN: Second.
19	PRESIDENT JACOBSON: Second by Ms.
20	Wilson Phelan. Mr. Hayworth, would you read the
21	resolutions into the record? Oh, all in favor of
22	amending the agenda, please say aye.

1	PARTICIPANTS: Aye.
2	PRESIDENT JACOBSON: Any opposed? The
3	agenda is amended. Mr. Hayworth, now would you
4	read the resolutions into the record?
5	EXECUTIVE DIRECTOR HAYWORTH: D.C.
6	State Board of Education ceremonial resolution
7	honoring Destinee Whittington, 2015-16 student
8	representative. Whereas Ms. Whittington served
9	as one of the D.C. State Board of Education's
10	student representatives for the 2015-2016 school
11	year, whereas Ms. Whittington has recently
12	graduated from Richard Wright Public Charter
13	School, whereas Ms. Whittington has been a leader
14	in her school and community through her
15	participation in Richard Wright Public Charter
16	School's student government and ambassador's
17	club, as well as the Office of the State
18	Superintendent Scholar's Program, and served
19	D.C., whereas Ms. Whittington will attend Alabama
20	State University in the fall, whereas in her
21	position as a student representative, Ms.
22	Whittington also served as a co-chair of the

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student advisory committee, whereas Ms. 1 2 Whittington has contributed valuable ideas and insights that will help shape the future of 3 education for students in the District of 4 5 Columbia, now therefore be it resolved that the District of Columbia State Board of Education 6 7 honors Destinee Whittington for her outstanding contributions to the Board and to students across 8 9 the District.

10 The D.C. State Board of Education's 11 ceremonial resolution honoring Brian Contreras, 12 2015-2016 student representative. Whereas Mr. 13 Contreras served as one of the D.C. State Board 14 of Education's student representatives for both 15 the 2014-15 and 2015-16 school years, whereas Mr. 16 Contreras has recently graduated from School 17 Without Walls, whereas Mr. Contreras has been a 18 leader in his school and community through his 19 participation in School Without Walls' student 20 government, school newspaper, model United 21 Nations team, as well as World Affair's Council 22 of Young Ambassador's Program, and the Boy Scouts

of America, whereas Mr. Contreras will attend 1 2 Stanford University in the fall, whereas in his first year as student representative, Mr. 3 4 Contreras worked to create a student advisory 5 committee, whereas Mr. Contreras co-chaired the student advisory committee during the 2015-2016 6 7 school year, whereas Mr. Contreras has contributed valuable ideas and insight to the 8 9 State Board and enabled the student voice to be 10 heard in District education policy, now therefore be it resolved that the District of Columbia 11 12 State Board of Education honors Brian Contreras 13 for his outstanding contributions to the Board 14 and to students across the District. 15 PRESIDENT JACOBSON: Thank you, Mr. 16 Hayworth. Is there a motion to move the ceremonial resolutions in block? 17 18 VICE PRESIDENT WILLIAMS: So moved. 19 PARTICIPANTS: Second. 20 PRESIDENT JACOBSON: Moved by Vice 21 President Williams. Second by, I think, 22 Is there discussion? Ms. Lord? everyone.

MEMBER LORD: I would just like to say 1 2 that we have had some extraordinary student representatives on the Board of Education, but I 3 4 daresay that Brian and Destinee have really upped 5 the game, delivered reports, asked the kind of tough questions that would never have occurred to 6 7 us, and it was my distinct honor to celebrate his graduation yesterday. 8

9 And had I known he was such a master 10 at getting all of the students in the graduating 11 class to do the wave, I would have added that to 12 the ceremonial resolution. So he is a man of 13 many talents, and you have left a lasting legacy, 14 and I just want to say thank you so, so much for 15 bringing the students' voice not only to the 16 table, but into the policy recommendations.

17 PRESIDENT JACOBSON: Hear, hear. 18 Thank you, Ms. Lord. Any other brief comments? 19 If not, the vote is on the ceremonial resolutions 20 in block. All in favor, please say aye. 21 **PARTICIPANTS:** Aye. 22 Any opposed? PRESIDENT JACOBSON: Any

The motions carry unanimously. 1 abstentions? Mr. 2 Contreras, at the end of our meeting, we'd love to get a photo with you in the well with the 3 4 resolutions. Thank you so much. 5 Now, we are fortunate to be joined tonight by four outstanding education 6 7 researchers. As I tell the public a little bit about each of you, please make your way to the 8 9 witness table. 10 We'll start on my right, your left, 11 with Dr. Charmaine Mercer who is director of the 12 D.C. Office and senior researcher at the Learning 13 Policy Institute. The Institute provides high 14 quality research to shape evidence-based policies 15 that support equitable and empowering learning 16 for every child. 17 Dr. Michael Hansen is senior fellow

and deputy director at the Brown Center on
Education Policy at the Brookings Institution.
Brookings is focused on in-depth research that
leads to new ideas for solving problems facing a
society at the local, national, and global level.

Dr. Esther Quintero is a senior fellow 1 2 at the Albert Shanker Institute. Shanker brings influential leaders and thinkers from business, 3 labor, government, and education together to 4 5 promote discussion and workable approaches to issues that will shape the future. 6 7 And finally, Mr. Michael Katz is a research associate at the Center on Labor, Human 8 9 Services, and Population at the Urban Institute 10 which provides solutions through economic and 11 social policy research. Thank you all for 12 joining us tonight for this discussion. 13 The State Board is committed like you 14 to making the best decisions possible based on 15 solid research and best information available. 16 Your testimony here will help inform not only the 17 State Board, but also the superintendent and her 18 team at OSSE as we develop our statewide 19 accountability measures. 20 Each of you will have five minutes to 21 present your testimony, and then we'll take five-22 minute questions from members. Dr. Mercer, would

you like to begin and then we can go down from
 your left to right?

3 DR. MERCER: Thank you. Good evening, 4 and thank you, President Jacobson, and Vice 5 President Williams, and members of the Board for 6 inviting me to testify on this important topic.

My name is Charmaine Mercer, and as 7 mentioned, I'm the Director of the Washington, DC 8 9 Office at the Learning Policy Institute. The 10 Learning Policy Institute is a national 11 nonpartisan research and policy organization that 12 uses high quality research to shape policies that 13 improve learning for each and every child. My 14 background is in federal education policy as both 15 a researcher and policy advisor.

Prior to joining LPI, I worked for the Alliance for Excellent Education. It's an organization based in D.C. that focuses on secondary schools, and I have also worked for the Congressional Research Service as a senior policy advisor, as well as on the Authorizing and Appropriations Committees for the U.S. House of

Representatives. So it's kind of through those
 lenses that I bring this background and the
 knowledge to you this afternoon.

4 In my testimony this evening, I will 5 share my perspective about the requirements, allowances, and considerations for accountability 6 7 systems and multiple measures under the Every Student Succeeds Act. ESSA is viewed by many, 8 9 including the Senate Health Committee Chairman 10 Lamar Alexander, as a, "fix to No Child Left 11 Behind." It represents what was politically 12 possible at the time.

13 It is not a blueprint for the 21st 14 century education that is needed today. ESSA 15 largely maintains NCLB's basic architecture in 16 that it focuses on English, language arts, and 17 math, graduation rates, and measures of 18 proficiency.

However, one of the biggest shifts from NCLB to ESSA is that it does return a lot of the decision making around the building of accountability systems to the states, and this

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shift provides a real opportunity for states to begin to build accountability systems that contain measures of student learning and achievement, and preparing students for life after graduation.

Accountability systems should provide 6 7 teachers and leaders with information to improve practice, as well as support school capacity 8 9 building and continuous improvement, and this 10 more expansive view of accountability systems is 11 based on a perspective that accountability should 12 be designed to help leverage improvement, not 13 just to label and sanction schools.

Given that there are multiple outcomes of schooling that we care about and that outcomes can only be understood in relation to inputs and processes, a helpful accountability system will consider inputs, processes, and outcomes.

A system that focuses on the whole
child and the whole school requires a more
comprehensive set of indicators that measure the
range of skills and competencies students need to

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be successful upon graduating from high school. 1 2 The resources and conditions that support students' opportunities to learn must 3 4 also be included. When systems include 5 information about school resources and supports, the staff can readily identify inequities and 6 7 respond appropriately with supports to aide and improvement. 8

9 As state boards begin designing and 10 building their accountability systems, it's 11 important that there is clarity about the theory 12 of action in the role of standards, assessments, 13 and accountability. There should be a shared 14 understanding of how each will be used to drive 15 and support the college and career readiness 16 goals that have been set for students. When 17 designing these systems, consideration should be 18 given to selecting the constellation of measures 19 and indicators that best support 21st century 20 learning, teaching and learning.

21 We also suggest that states evaluate 22 their current accountability systems and

determine which measures or indicators are most 1 2 effective at measuring college and career readiness. If the measures are operating 3 4 effectively, they should be included in the new 5 However, if the measures are operating system. - if the measures are ineffective or otherwise 6 unaligned with the new vision, they should be 7 discarded. 8

9 Finally, new accountability systems 10 should be accompanied by a process and a system 11 that regularly evaluates the effectiveness of 12 indicators in the accountability system and makes 13 changes as necessary. This is essential to 14 continuous improvement.

15 ESSA specifies that states must use 16 multiple measures of student and school 17 performance in their accountability systems. It 18 allows states considerable latitude in selecting 19 which measures beyond the test scores and 20 graduation rates that will be included in the 21 systems, and so states have a real opportunity to 22 consider the indicators that could best leverage

improvements and supports in teaching and learning.

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3 Chosen measures must meet requirements 4 of ESSA. The measures must be valid, reliable, 5 and comparable across all schools and districts, and they must be calculated the same for all 6 They further must allow for subgroup 7 schools. disaggregation and meaningful differentiation 8 9 between schools.

10 ESSA requires five separate measures 11 which may consist of multiple indicators. The 12 first is a measure of academic achievement using 13 annual assessments in English, language arts, and 14 For elementary and second schools, there math. 15 must also be a second academic measure, and that 16 can be a growth measure.

17 The third measure must be the four-18 year graduation rate. The fourth is a measure of 19 progress in language proficiency for English 20 language learners. And last, but not least, the 21 fifth is a measure of school quality or student 22 success. The state must annually measure and

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report these data for all students and separately 1 2 for each identified group of students. It is this final fifth category, also 3 4 commonly known as the fifth indicator, that I 5 will now focus on. We describe this indicator as representing opportunities to learn, as well as 6 7 engagement and support. By looking at students' opportunity to learn, state accountability 8 9 systems can provide information about the 10 resources and conditions that influence student 11 learning outcomes. 12 In addition, opportunity to learn 13 outcomes can be used to hold districts and the

14 state accountable for providing the resources
15 necessary for schools to meet ambitious goals for
16 student learning. Examples of possible
17 indicators include access to rigorous and
18 engaging curriculum, access to resources, as well
19 as access to qualified teachers.

In Monroe County, Georgia, the
district adopted a comprehensive set of
indicators on looking at school conditions that

influence students' opportunity to learn such as
 the quality of the school facilities, internet
 access, new teacher retention, staff attendance,
 and professional learning.
 This information can be used by
 educators at the school, district, and state

level to ensure all students have access to equitable and adequate opportunities to learn, and that educators are supported in working with students.

11 The second group of indicators of 12 engagement are defined as engagement and support, 13 and they can provide information about the culture and climate of schools including data on 14 15 parent and community involvement, safe and 16 supportive school conditions, student 17 participation and engagement in schooling, and 18 measures of social and emotional learning. 19 States can choose to include indicators of 20 engagement to meet or exceed the requirements of 21 ESSA which requires only one indicator of school 22 progress or student success.

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California's core districts developed 1 2 a system that's comparable, and as part of their process, they identified four factors that they 3 consider to be important for students' academic 4 5 performance that were also measurable and actionable predictors of student success. 6 The 7 four factors were growth mindset, self efficacy, self management, and social awareness. 8 These are 9 just a few options that could be used in this 10 category.

11 There are two ways to think about 12 including these types of measures in an 13 accountability system. One, using social and 14 emotional indicators as part of a multiple 15 measure system of accountability encourages a 16 broader definition of student success, and two, 17 it incentivizes schools to create opportunities 18 for meaningful learning that will foster 19 students' growth as self directed learners. 20 The biggest consideration when 21 selecting measures for the fifth indicators are

identifying those that are most actionable,

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to think through the right mixture of indicators

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This assumption is supported by high 8 don't. 9 attendance patterns nationwide. 10 Most schools have 80 percent and 11 higher attendance rates which does not allow for 12 meaningful differentiation between schools. 13 However, combining attendance with chronic absenteeism will allow for differentiation and 14 15 allow a more targeted solution for a specific 16 challenge that a school or district is 17 encountering. 18 Finally, it is worth noting that ESSA 19 does not require that all indicators be included 20 when the state submits its plan to the U.S. 21 Department of Education. If more time is needed 22

3 incentives. 4 For example, attendance rates are 5 generally viewed as an indicator of engagement because it's assumed that students who are 6

engaged attend class, and those who are not

selecting measures that allow for meaningful differentiation, as well as discouraging negative

or to develop or purchase an appropriate tool, 1 2 the law and the proposed regulations would allow In other words, there is no rush. 3 time to do so. 4 Thank you for the opportunity to speak 5 with you this evening, and I'm happy to answer any questions that you might have. 6 7 PRESIDENT JACOBSON: Thank you, Dr. 8 Mercer. Dr. Hansen? 9 DR. HANSEN: Well, thank you for 10 inviting me to comment on the topic of school 11 accountability measures around school quality and 12 student success for the District of Columbia. As 13 an expert in education policy research, I feel 14 compelled to offer some comments that I feel will 15 help guide good policy decisions, and as a 16 resident of the District of Columbia, and a 17 parent of children who go to public schools here, 18 I feel personally invested in this decision as 19 well. 20 I intend to focus my comments on what 21 I see as two main drawbacks with current school -22 - student -- school accountability measures, both

here in D.C., and in other states, and then offer 1 2 considerations on how the state board may avoid some of these drawbacks as you, along with OSSE 3 4 and other stakeholders, undertake the task of 5 redesigning the accountability system in light of the passage of the Every Student Succeeds Act. 6 The first drawback of current 7 accountability systems I argue is the use of 8 9 measures that are intended to provide indicators 10 of academic or school performance, but end up 11 being a more direct reflection of student 12 background characteristics. 13 We know from research that schools are 14 one of several measure inputs into cognitive 15 student outcomes, and accountability measures 16 that focus primarily on achievement levels from 17 test scores are inherently capturing not only the 18 contributors of schools and children, but also 19 family, peer, and cultural influences. 20 Thus, factors like food or wage 21 insecurity, parental education, health of 22 students and parents will all be correlated with

the proficiency levels that we are all very familiar with from the No Child Left Behind era of accountability.

Hence, accountability measures that heavily weight these proficiency levels alone are implicitly labeling schools, and the educators, and the students in them as failing when attribution may truly lie with these other factors.

10 I acknowledge that proficiency 11 measures are not only important considerations to 12 comply with the requirements of the Every Student 13 Succeeds Act, but also it helps the state 14 prioritize for targeting interventions in schools 15 where help is needed most. However, I hope that 16 the new era -- the new accountability system 17 takes proficiency measures as a starting point, 18 not the end point for evaluating school quality. 19 And what else might this new system 20 include? To the extent that we want 21 accountability measures to reflect mostly what 22 the school is contributing to its students, not

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what the students' backgrounds bring to the school, we need more direct measures of those school contributions. Allow me to offer some recommendations on how this might be accomplished.

First, student growth measures are 6 those based on gains on standardized test scores 7 There are various methodological 8 over time. 9 considerations one can make in creating this 10 measures, for instance, whether to use scale scores or proficiency levels, whether to make 11 12 adjustments for student demographics, and others, 13 but the commonality across these models is that 14 the student growth measures attempt to remove 15 non-school inputs to isolate what the school is 16 contributing to student outcomes over time.

17 I recommend the use of these measures, 18 and would place a fairly heavy weight on them. 19 In fact, I argue that it is these types of growth 20 measures that are more aligned with parents' and 21 educators' notions of real school quality. 22

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Act requires the adoption of other non-test 1 2 measures in state accountability systems. In making a determination about what measures to 3 4 use, I recommend that you think carefully about 5 whether these other measures are actually capturing what the school is doing, or whether 6 these are better reflections of student actions 7 or their backgrounds. 8

9 For example, some have proposed using 10 measures of student absenteeism or suspension 11 rates for school accountability. I feel caution 12 is warranted on these types of measures for 13 several reasons, but my primary reservation is 14 that we already know these types of measures are 15 very well correlated with student poverty.

Consequently, using student absences or suspensions is another way to label a school as failing when it may be more attributable to the students that are being served, not the school itself.

21 One way to get around this problem may 22 be to statistically adjust these new non-test

measures based on school poverty levels and 1 2 demographics, implicitly allowing the state to identify which schools have higher absences or 3 4 suspensions than we'd otherwise expect based on 5 This strategy could help to ensure its students. that any new measures become a closer 6 7 approximation of the information related to schools and not students' backgrounds. 8

9 The second drawback of the current 10 accountability system in my view is what I have 11 referred to in my writing as the one system 12 multiple user problem. That is policy makers 13 have designed systems that meet their purposes 14 well, though they have generally failed to take 15 account of other user groups and how they may 16 react to this information in their design.

17 This is problematic because different 18 user groups, that is parents, teachers, 19 residents, and the community, they all have an 20 interest in holding schools accountable though 21 they may not be directly aligned with the 22 government's primary use of accountability system

as a measure signaling where to intervene in schools.

Multiple types of users all using the same public accountability information have the potential to mix the intended signals of the system, and therefore react in adverse ways that are unintended by policy.

8 For example, this may happen when high 9 quality teachers choose to exit a failing school 10 because they don't want the negative stigma 11 attached to them. Residents in neighborhoods 12 where there are failing schools feel they need to 13 move or turn to a charter school for a viable 14 alternative.

15 While some adverse reactions may be 16 unavoidable, I believe acknowledging and 17 targeting accountability information to different 18 user groups will go a long way to mitigating these unintended consequences as my belief is 19 20 that these responses from these different user 21 groups are based on the states, but not their own 22 evaluation of a school's quality.

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1	I encourage the State Board to
2	consider ways to design the new accountability
3	system that enables these users to gain value
4	from the system as well. In the interest of
5	time, I recommend three things.
6	First, recognize that your priorities
7	are not their priorities. Where the state may
8	wish to prioritize scarce resources for
9	interventions, other users typically want to
10	understand how well their children are learning.
11	They want to understand school safety and
12	contributions to the community.
13	I encourage the State Board to even
14	consider conducting surveys or holding public
15	hearings to document how the public's views
16	overlap or diverge with the state's interest in
17	maintaining an accountability system.
18	Second, I encourage the State Board to
19	consider collecting and reporting information in
20	the accountability system that is valuable to
21	these other user groups, but does not actually
22	factor this information into the decision to

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grade or intervene in a school. Thus, no direct stakes from the state are being attached to this information.

I argue that student absences and suspension measures would really have a place in this category of measures. This information enables parents, educators, and the community at large to use this information to informally hold their schools accountable even when the state is not doing so directly.

And third, I encourage the State Board to consider it a priority to explain to different user groups how to access and use the information in the accountability system with instructions tailored to these different user groups.

Educating these different user groups on how to use the information for their own purposes will be a more productive strategy than simply having them take a single grade on a school report card as a definitive and ultimately uninformative measure of school quality. Thank you once again for the

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opportunity to testify here this evening, and I 1 2 look forward to any follow up questions and discussion afterwards. 3 4 PRESIDENT JACOBSON: Thank you, Dr. 5 Mr. Katz -- Dr. Quintero, please? Hansen. DR. QUINTERO: Good evening, President 6 Jack Jacobson and distinguished members of the 7 board, and thank you for the opportunity to 8 9 testify before you. 10 I'm a My name is Esther Quintero. senior fellow at the Albert Shanker Institute, a 11 12 nonprofit educational organization affiliated 13 with the American Federation of Teachers. Ι 14 understand the purpose of this meeting is to 15 learn about research that might inform the 16 selection of a school quality and/or student 17 success indicator as defined by ESSA. 18 I'd like to start by reading a 19 fragment from a recent article by Harvard 20 professor, Susan Moore Johnson. She said, 21 "Whatever level of teacher human capital schools 22 acquire through hiring can subsequently be

developed by interactions among teachers,
 principals, and others within the school
 organization through activities such as grade
 level or subject-based teams of teachers, faculty
 committees, professional development, coaching,
 evaluation, and informal interactions."

7 "In the process, the school 8 organization becomes greater than the sum of its 9 parts, and in this way, the social capital that 10 transforms human capital through collegial 11 activities in schools increases the school's 12 overall instructional capacity and arguably, its 13 success."

14 So no research that I'm aware of 15 suggests that teachers' human capital, that is their individual skills and their knowledge, 16 17 isn't central to student learning, but this is 18 the only -- this isn't the only tool at our 19 disposal to increase students' academic success. 20 Research suggests that teachers 21 continue to improve throughout their career, and 22 that the schools can be more or less conducive to

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their learning and their improvement.

2 For example, researchers Matthew Craft and John Papay tracked teachers in a North 3 Carolina district for a period of ten years, and 4 5 they looked at how their individual effectiveness, measured by the contributions to 6 student achievement, changed over time. Over the 7 course of ten years, teachers working in schools 8 9 with strong professional environments improved 38 10 percent more than teachers in schools with weak 11 professional environments. 12 And the researchers defined a 13 professional environment as an environment --14 strong professional environments as those having 15 consistent order and discipline, opportunities 16 for peer collaboration, supportive principal 17 leadership, and a school culture characterized by 18 trust. 19 This suggests that as we continue to 20 focus on improving the recruitment, the 21 preparation, and the retention of effective 22 teachers, we must also ensure that the schools

where these teachers end up support their continuous improvement.

But what are these aspects of the school context that are most central to teacher effectiveness and to student achievement? As said earlier, one critical element is teachers' professional relationships with their peers or social capital.

9 In one of the most comprehensive 10 studies to date on this subject by researchers 11 Frits and Leana, they looked at the relative 12 contributions of human and social capital to 13 student achievement. They found that students of 14 high ability teachers out perform those of low 15 ability teachers, but that the gains were the 16 highest among students whose teachers were both 17 high in human capital and had strong 18 relationships with their peers. They also had strong social capital. 19

20 They also found that even lower 21 ability teachers could perform as well as 22 teachers of average ability if they were in a

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context where they had strong relationships with their colleagues. These and other studies support these findings. In fact, some recent research supports the idea that this connection between social capital and student achievement is indeed a causal relationship.

7 And attached to my testimony, there is a series of studies that I recommend you take a 8 9 look at, particularly those by John Papay in 10 He did a randomized controlled trial Tennessee. 11 that I can tell you a little bit more about 12 later, and Matthew Fronville (phonetic) who also 13 looked at collaboration among teachers and the 14 effect of that on student learning.

15 So ESSA requires states to routinely 16 collect important information about student 17 academic performance, but these measures, as 18 important as they are, tell us very little about 19 the context of teaching and learning. They give 20 us no actionable information about how to 21 leverage aspects of this environment for the 22 benefit of students and teachers.

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Among these aspects, based on the 1 2 existing evidence, teachers' social capital and teacher collaboration seem to be central to the 3 success of students and of our teachers. 4 Thank 5 you. 6 PRESIDENT JACOBSON: Thank you so 7 much, Dr. Quintero. Mr. Katz? MR. KATZ: Good evening, and thank you 8 9 for the opportunity to testify before the Board 10 tonight. My name is Michael Katz, and I'm a 11 research associate at the Urban Institute. The 12 nonprofit Urban Institute is dedicated to 13 elevating the debate on social and economic 14 policy research. The views I present today are 15 my own, and should not be attributed to the Urban 16 Institute, its trustees, or its funders. 17 The passage of ESSA provides an 18 exciting opportunity to focus on school quality 19 and student success. A key component of this act 20 is the state's flexibility to develop and use at 21 least one non-academic indicator to measure 22 school quality or student success.

To develop an effective accountability 1 2 framework that remains flexible and focuses on transparency in performance, it is important to 3 address context in audience, measurement and 4 5 reporting, and continuous improvement. D.C. is a model of a choice rich public school system. 6 7 However, having so many options also has its challenges, one of which is collecting, 8 9 analyzing, and reporting standardized measures 10 across public schools and public charter schools. 11 The differences in measures and reporting 12 mechanisms can make it difficult for policy 13 makers, parents, researchers, and others to 14 compare schools across sectors and assess school 15 progress and improvement. 16 The D.C. equity reports are an 17 excellent example of how collecting and reporting 18 standardized measures across all schools can be 19 powerful for many different audiences. These 20 school level reports provide subgroup data on 21 attendance, enrollment, student mobility, and

22 discipline.

These reports provide essential 1 2 information to parents as they compare schools and go through the lottery process. 3 They also 4 help policy makers and school leaders assess 5 progress on these key measures over time, highlighting areas for improvement and progress 6 7 toward a more equitable school system. Looking toward the equity reports as 8 9 a model brings up three important considerations 10 for developing and assessing measures in the new 11 system that can meet the needs of multiple 12 different actors. 13 One, it is important to think through 14 the purpose, audiences, and challenges of the 15 measures. Other researchers focused on this area 16 have underscored the need to develop improvement-17 based accountability systems compared with 18 punitive accountability systems. This is often a 19 difficult balance. 20 We need to use measures for quality 21 classifications and even consequences, but we 22 also need them to provide valuable information

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for many actors about areas for school

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2 improvement. Given this balance, a few crucial
3 questions are worth considering when developing a
4 measure.

5 How does this measure address the 6 goals of key D.C. education partners, including 7 the State Board of Education and OSSE, around 8 equity in student growth? How does it fit with 9 school quality as defined by different 10 stakeholders?

11 What do we know about the associations 12 between this measure and other academic 13 indicators based on research and experience of 14 other districts? How can we use this information 15 to inform and target interventions at the school 16 and child level? How can we mitigate the risk of 17 measures having unintended consequences?

How we do plan on reporting this
measure, and how will it likely be used by
different stakeholders, for example, schools,
district administrators, and families? How do we
plan on using the outcomes from this measure to

assess school quality and inform improvement in intervention plans?

An important place to start answering many of these questions is with other districts that have already successfully implemented such indicators. For example, many districts across the country have started measuring school climate, an indicator that has been linked to higher achievement.

10 Since this indicator is well documented, districts including New York City and 11 12 Los Angeles have begun using school climate 13 measures, and school quality report cards, and to 14 inform parent decision making. These districts 15 use an index of selected questions on a given 16 topic, for example, supportive environment and 17 strong family and community ties, and targeted 18 questions for students, teachers, and parents to measure accurately and mitigate biases. 19 20 Districts have also elicited feedback on these 21 measures in an effort to improve the reliability 22 and validity of survey instruments and

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administration.

2	Two, room for adaptation and
3	continuous quality improvements should be built
4	into the development of measures and an
5	accountability system more broadly. New measures
6	should be researched quantitatively and
7	qualitatively, especially as they are first being
8	implemented.
9	Though it is important to record
10	similar information from year to year in order to
11	assess progress and growth, measures need to be
12	evaluated for effectiveness and adjusted
13	accordingly to meet the ongoing needs of
14	students, schools, and LEAs.
15	Three, the development of additional
16	school quality measures should take into account
17	the potential burden placed on schools and LEAs.
18	For example, student surveys could take away from
19	learning time, and the collection of new data
20	could increase the time spent on school
21	administration. This concern could be mitigated
22	by aligning accountability measures with

federally reported measures such as information provided to the Department of Education's Office of Civil Rights.

4 To further important work already done 5 on standardizing measures and reporting, it is important to ground the development of new 6 7 measures in broader education goals. Consider key questions around the collection or reporting 8 9 of such data, and develop ways to constantly 10 assess, evaluate, and improve such measures. 11 Thank you for your time.

12 PRESIDENT JACOBSON: Thank you, Mr. 13 Katz. We're now going to do a five-minute round 14 of questions in order of arrival, so we'll start 15 with Ms. Wattenberg from Ward 3 and then go to 16 Mr. Contreras. Ms. Jolly? Oh, we'll just go in 17 order of arrival, so we'll start with Ms. 18 Wattenberg from Ward 3 and then Mr. Contreras. 19 MEMBER WATTENBERG: Okay --20 PRESIDENT JACOBSON: And evidently 21 because of the air conditioning, we need to speak 22 loudly into the microphones.

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MEMBER WATTENBERG: We also need
 jackets, okay.

Or shawls. 3 PARTICIPANT: 4 MEMBER WATTENBERG: Shawls. Let me 5 start with I think Mr. Hansen. So you talked about how the current indicators in so far as 6 7 their test scores are often just, they correlate so closely with socioeconomic status that they're 8 9 really telling us more about the population of a 10 school than the academic achievement that's going 11 I think we can all agree that's not a good on. 12 measure, not a good measure of the quality of the 13 school.

14 So my question is under the new law 15 where I believe 51 percent has to be an academic, 16 has to be based on the test scores, and correct 17 me if I'm wrong, to what extent can we use some 18 growth measure, something like what you 19 I mean, to what extent is that an described? 20 option to us based on the law? 21 DR. HANSEN: So my understanding is 22 that there is no percentage requirement in the

law, at least not as of yet, at least in the 1 2 regulations. The law does require a significant weight to be placed on academic measures, and 3 4 academic measures presumably could include both 5 achievement levels or proficiency levels and they could include measures like student growth. 6 7 And so to that extent, presumably, and I don't know that -- based on my understanding of 8 9 the new proposed regulations, and they are 10 proposed, not official yet, there still is a 11 heavy weight on academic, on levels, on 12 proficiency levels, but there is -- there should 13 still be room for growth measures to be in there 14 as well as non-test measures as well. Non-test 15 measures just need to have a significantly lower 16 weight than the academic level, the academic 17 measures. 18 MEMBER WATTENBERG: And another 19 question related to that is under the current 20 law, under the current system, we measure percent 21 of students who are at risk which means for --

22 well, actually let me go back.

Under the new law, we have to disaggregate scores, and I understand it, based on foster status and homeless status, which didn't used to be the case. But with the change in the free and reduced lunch statistics -- and tell me if I'm asking the wrong person this question.

8 But my question is I think if we want 9 to have a really good indicator of the poverty of 10 the student, we need to ask questions that go 11 beyond homeless status and foster status and get 12 to income, whether that's being on government 13 assistance or something, and I wondered actually 14 if any of you had any ideas about that?

DR. HANSEN: I agree that we don't have great measures of poverty right now. The best measures we have are free and reduced price lunch eligibility, but that's admittedly a very crude measure.

20 MEMBER WATTENBERG: In D.C., we 21 actually collect -- because we provide extra 22 funding for students on that risk status, we

actually have information that goes to family 1 2 status in terms of assistance, so we actually could include that which would give us a very 3 4 different indicator. 5 And that would be great DR. HANSEN: to include as part of -- as a way to help adjust 6 7 for what students are bringing to the school. Anybody else want 8 MEMBER WATTENBERG: 9 to comment on either of those two questions? 10 DR. MERCER: I guess the only thing 11 that I would add is to the extent that it allow 12 for differentiation, and that's probably where it 13 gets a little bit tricky because I imagine it 14 could be clustering within schools. 15 You might have huge clusters, even by 16 income, if you tried to do some sort of brackets 17 because you'd probably have to do some type of 18 grouping in order to include an indicator that 19 would then satisfy the requirement to be able to 20 disagg and be able to compare schools, so that 21 would just be a consideration. You'd have to see 22 if your data lent itself to being able to meet

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1 those requirements. 2 MEMBER WATTENBERG: I have another set of questions. Should I wait until my next round? 3 4 PRESIDENT JACOBSON: That would be 5 great. 6 MEMBER WATTENBERG: Okay. 7 PRESIDENT JACOBSON: Let's go with Mr. Contreras and then Ms. Lord. 8 9 **REPRESENTATIVE CONTRERAS:** Thank you. 10 My question is for Mr. Katz. So you talked a lot 11 about school climate measures and school climate 12 surveys, which is something we were talking about 13 earlier because that's one of the recommendations 14 the student advisory committee made. So I was 15 wondering if you could over what are some of the 16 specific school climate things, I guess, that you 17 would think would be valuable measures of school 18 climate and of teacher and administration 19 accountability, and then what are some of the 20 things you've seen in the past use to good 21 effect? 22 MR. KATZ: So that's a great question, and I think one of the important things is to
 look to other models to create these sort of
 questions for a potential school climate survey.
 There's a lot out there that has been tested and
 has proven to be valid and reliable in other
 districts, so I think that that's kind of the key
 place to start.

In terms of a few different areas, and 8 9 folks have different ways that they approach 10 this, but school environment is one important question or area of questions, parent and school 11 12 relationship, the school culture, bullying and 13 some of the ideas that you brought up about 14 racism and, you know, gender as well, just the 15 learning environment, just measures of the 16 learning environment, the teacher and student 17 relationship I think is a really important aspect 18 of it, and then also measures of academic rigor, 19 so those are just a few. I think that there's so 20 many to explore.

21 One of the important things that New 22 York City and L.A. have done is they administer

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1 the survey to parents, students, and teachers,
2 and I think it's important to be able to
3 triangulate your results to use those three
4 groups that all have an impact on education that
5 use index questions, so some questions cut
6 across, and others are specifically for those
7 groups.

8 PRESIDENT JACOBSON: Thank you, Mr. 9 Ms. Lord and then Ms. Wilson Phelan? Contreras. 10 MEMBER LORD: Thank you very much, and 11 thank you for asking about the school climate. To follow up on -- well, first I think I'd like 12 13 to just make a comment and ask Dr. Hansen. If 14 we're taking into account the students' 15 contribution, and it's true, test scores tend to 16 reflect socioeconomic status, whether the child 17 has an educated mother, whether there are, you 18 know, summer vacations filled with rich 19 opportunities or not.

20 But if we start taking into account 21 weight factors like, "Oh, this is a poor child." 22 "This is a wealthy child," and sort of then we

1 miss the opportunity to say this is what it 2 really takes to succeed in college, and I'm 3 worried that we inadvertently sort of give a pass 4 or let students feel they're playing football, 5 but they've started on the 50-yard line and no 6 one's told them.

7 So how do we factor in that very real 8 disparity that students are bringing to the 9 classroom with the learning which is what we're 10 really trying to measure?

DR. HANSEN: I agree that these objectives are at times at odds, and this is a perfect example where they are. To that end, where the state has an interest in -- in my testimony, I phrased this as prioritizing scarce resources for intervention.

So your -- you really want to have it make a difference where the most help is needed, and this is analogous to the -- to trying to help them to realize that it takes a lot to succeed in college, and they're going to -- they have a much larger gap than perhaps more advantaged peers.

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And so I acknowledge that's an 1 2 important consideration of the state, and I'm not saying that we should down weight this entirely. 3 4 What I am saying is that the state has this 5 consideration, but actually many educators and parents may not have that consideration. 6 7 Parents, they don't think, "Well, I wonder if my -- I had a different set of 8 9 students, you know, if I'd have had a different 10 set of students, how well they'd do." They 11 think, "How is my kid doing? How is my kid going 12 to do in this school?" 13 And so what I argue for is having 14 these proficiency level measures, having them a 15 part of the accountability system, and I think 16 that's a fair use, but also having separately 17 these growth measures which parents generally 18 want to focus on more, educators want to focus on 19 more, and have both of those be there and 20 reported. 21 And when reporting this information to these different user groups, inform them that 22

relatively speaking, you know, your school is 1 2 doing quite well, but in terms of absolute measures, these students really have a lot of 3 4 room to gain or room to catch up. 5 MEMBER LORD: So really what you're talking about seems to be some -- a goal that 6 7 many board members also share which is to somehow reward teachers who make great progress, even if 8 9 that progress is below the bar. 10 They may not make proficiency, but the students have made two years worth of gains in a 11 12 year, and finding a way of trending that, and I 13 think our state report card does that to some 14 extent. We show progress, but it's -- I was just 15 a little worried about even unintentionally 16 setting a double standard. 17 The teacher professional development 18 and the -- Dr. Quintero, that you mentioned, the Organization for Economic Cooperation and 19 20 Development does an annual PISA -- or not annual, 21 but a PISA assessment, and U.S. teachers are 22 among the top in the world for having the most,

if any, the littlest, or if any time
 collaborating.

And so it seems to me that's not 3 4 necessarily a state report card ESSA thing, but 5 maybe there are some measures that would get at whether a school is fostering collaboration among 6 7 teachers with common planning time or teacher leaders, because right now basically, our -- it 8 9 would be like going up for a defense and having 10 your counsel never talking to the other lawyers 11 Everybody is in his or her own on the team. 12 classroom and never meeting.

13 So if there is any innovations that 14 you've seen out there where we might sort of hold 15 it up as a model and school would aspire to get 16 that notch in an ESSA accountability plan, I'd 17 like to know it.

DR. QUINTERO: So yes, internationally this is -- the way teachers use time in other countries, in other systems is very different as you pointed out. When you look at, you know, the ways that the teacher day is distributed in, say,

instruction, or meetings with other teachers,
 planning, the U.S. is pretty far apart from other
 high performing systems in how time is used.
 Most of the time teachers use is in instruction.
 They have very little time for collaborating with
 colleagues on average.

7 I don't -- the examples that I have are mostly outside the U.S. in terms of, you 8 9 know, more collaborative cultures and more 10 collaborative models. I'm not aware of sort of 11 states or districts in the U.S. that have, you 12 know, this sort of more comprehensive approach, 13 you know, this social capital approach that I 14 tried to describe.

15 I think individual networks of schools do a very good job, and there is some schools in 16 17 New York that have a completely different 18 approach to organizing time. They teach in 19 These teams meet an hour-and-a-half every teams. 20 day for planning. They teach the same cohort of 21 students, you know, throughout the elementary 22 grades.

1	Basically, they are set up in a way
2	that the instruction is coordinated, and there
3	are so there are small networks of schools
4	that I'm aware of that have this conception of
5	working together, but not at the at a level
6	like a state or but, you know, there may be
7	models that I don't know.
8	I think for example, Iowa is doing
9	interesting things in this regard at the state
10	level, but it's still kind of far away from the
11	kinds of models that you pointed out earlier, the
12	international models, yeah.
13	PRESIDENT JACOBSON: Thank you, Ms.
14	Lord. Ms. Wilson Phelan, then Ms. Anderson from
15	Ward 4?
16	MEMBER WILSON PHELAN: Thank you, all,
17	for your time this evening. I appreciate you
18	being here. My question is about social and
19	emotional measures, and you spoke about this, Dr.
20	Mercer, but I'd be curious also for the take of
21	anyone else on the panel.
22	I have looked at the work of the core,

and that is such new work, I'm very hesitant to 1 2 think that that should be something that we would take up in a report card mechanism at this time. 3 4 I'm also aware that Dr. Angela 5 Duckworth has warned against measuring social and emotional outcomes, and even Paul Tuft's new book 6 7 has indicated that these are things that are taught more implicitly than explicitly, and 8 9 therefore, by making them an explicit measure in 10 a report card, are we creating the kinds of 11 perverse incentives to teach these sorts of 12 skills or dispositions in ways that No Child Left 13 Behind has created perverse incentives? 14 And I'd just be curious from the 15 collective experience of those of you who have 16 studied this or looked at it in depth, do you 17 really think that any type of social and 18 emotional learning measure is appropriate at this 19 time for inclusion in a state report card? 20 DR. MERCER: Yes, so I would agree. 21 I think it depends on the tool and how one is 22 assessing social and emotional. So the core

districts, and I always like to point out with the core districts, their application was in response to an NCLB waiver, so it's technically not compliant in following the rules the way ESSA is specifying.

6 Performance assessments are a great 7 way of demonstrating what students actually know, 8 and that's part of one of the things. So Angela 9 Duckworth was with a group called the Grove 10 Mindset Scholars, and that entire network, 11 including Tuft in his book, are making assertions 12 about the process.

13 You go through something. It's not --14 like teaching social and emotional is not like 15 teaching Algebra 2. You don't stand in front of 16 the classroom and do it in the same way. So 17 performance assessments, which are one of the 18 things we are really richly advocating for, is 19 the inclusion of those in which ESSA specifically 20 requires or allows.

I won't say required. It allows for
the inclusion of performance assessments as a

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part of your assessment system. And if you use that as the mechanism by which you're trying to track or show persistence, or grit, or a growth mindset, there are different ways.

5 Utilizing surveys, which are generally cheaper, which is why people rely upon them or 6 7 use them, that's where it gets to be a little bit tricky. I would say if there are richer options 8 9 available, I would lean more toward the use of a 10 performance assessment as a measure by which you 11 would want to peg that to an indicator, and less 12 so on surveys.

13 DR. HANSEN: If I can hop in and add 14 my input, in regards to social and emotional 15 measures, I do agree that caution is warranted. 16 And I think my reservations here are based on the 17 fact that we don't actually know how well schools 18 or teachers are actually responsible into 19 changing those outcomes for kids, and we don't 20 necessarily even know if changing these measures 21 are going to be important predictors of lifetime 22 learning outcomes. And so I think there's a lot

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of research questions that we don't know the answers to, and so I agree with Angela Duckworth that we shouldn't be going headlong into this 4 right now.

5 However, in terms of other measures, and I'm putting this in quotes, that could also 6 7 be considered as part -- these are the nonacademic measures that were referred to, I think 8 9 perhaps better measures that could be included 10 there would be things like -- so we've talked 11 about student absences and suspensions.

12 Potentially those would be a valuable 13 thing. As I had mentioned in my testimony, I 14 think these -- if we include those, those should 15 be adjusted for student demographics, I argue, 16 because we don't want to use the same measures to 17 just be reinforcing the same thing across these 18 measures.

19 And we could also be including things 20 like measures of curriculum as were mentioned, 21 also school surveys, climate measures. I would 22 argue that any of these other measures would be

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better choices for measuring school -- what's
 actually happening in the school than these
 social and emotional measures.

4 MEMBER WILSON PHELAN: Thanks, and 5 just one final question with the time I have For any of the four of you, if you could 6 left. 7 create your ideal state report card potentially using the measures from multiple states, what 8 9 would be the states we should go to first, and 10 what pieces, I guess, of those?

11 DR. MERCER: Well, in part, I would 12 say look at New Hampshire. One of the things New 13 Hampshire has done exceptionally well is figure 14 out the compatibility of its assessment, and its 15 accountability system, and its school improvement 16 system, and they're all intertwined, and have 17 figured out how to support each other in a vision 18 for learning.

19 New Hampshire also is doing an
20 incredibly good job at figuring out how to
21 incorporate performance assessments, again, which
22 requires students to demonstrate what it is they

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can do, gives them multiple opportunities to improve and revise their work, again, which gets at the grit and persistence, so that would be the one state if you really think a little bit more comprehensively, although they are probably about the same size, similar place to look for -- look to.

In terms of looking 8 DR. HANSEN: 9 strictly at academic performance measures, I feel 10 like what California did with their academic 11 performance index, I feel like that was -- just 12 looking at those measures alone, of course that 13 does not include any of these new non-test 14 measures, but I feel like that was a useful way 15 of combining both the achievement levels, the 16 proficiency levels that we do hear about, as well 17 as gains in test scores.

18 MR. KATZ: I would make another plug
19 for California on some of the non-academic
20 indicators. They do a really good job with
21 school discipline, and as I said, the school
22 climate survey, and, you know, producing reports

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1	on that and including that into report cards.
2	MEMBER WILSON PHELAN: Thank you.
3	DR. QUINTERO: And I would talk about
4	the work that New York is doing in terms of
5	measuring things like teacher collaboration in
6	their report card, the relationship between
7	school and community. I think those are also
8	very important pieces of information to include,
9	important for parents and important for schools.
10	MEMBER WILSON PHELAN: Thank you all.
11	PRESIDENT JACOBSON: Thank you, Ms.
12	Wilson Phelan. Ms. Anderson, and then Ms. Jolly?
13	MEMBER ANDERSON: Okay, thank you for
14	presenting today. I just want to start, I really
15	want ESSA to be this grand opportunity for states
16	and for the District of Columbia to be able to
17	look at some new measures and assessments of
18	students in schools, and I would really I
19	mean, on one level, you know, we're here.
20	This is a grand opportunity. We can
21	really kind of flip the script or even change
22	some really basic ideas of what we, you know, are

putting into assessments of our students in school, what we value. And -- but I'm just wondering, and again, I'm just trying to get my head around this, if this opportunity is so grand after all.

And I'm wondering would it mean, for 6 7 example, that in the District of Columbia, we might assess and rank our students and schools 8 9 based on, say, their contributions or 10 proficiencies in areas that might benefit the 11 District specifically like their competence in 12 critical analysis of non-representative 13 governmental systems, or their entrepreneurial 14 skills, or sports ability even in the types of 15 programs that schools have and offer in the 16 sports area, on social and emotional factors, 17 musical acumen, or problem solving skills, how 18 well students transition to work, or even their 19 moral turpitude, you know.

20 So even stretching a bit, I mean, 21 would we even want to have some way, including 22 some measure of not just school climate, but on

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2 and to do dance and musical performance in schools? 3 And while, you know, while that might 4 5 sound trite to some extent, but, I mean, that's sometimes used, you know, those kinetic skills 6 are sometimes used for measures of giftedness 7 8 amongst students. 9 So, you know, it concerns me that at, 10 you know, much of what we may wish, you know, in 11 our wildest dreams to assess students on 12 qualitative aspects or factors for which there is 13 no widely regarded or applied qualitative 14 assessments. 15 So can you confirm or convince me 16 otherwise that ESSE actually does open up a 17 window for this, for these different measures to 18 be considered, or are we going to be looking 19 again at some pretty standards kind of measures, 20 in my view, like absenteeism, you know, maybe 21 some other kinds of assessment, standardized 22 assessments that may not be perhaps as rigidly

school engagement of students' ability to dance,

used in the past or present? So that's my
 question.

I'm still trying to get my head around 3 where and how much ESSA will allow us to do and 4 5 if it really does represent some bold new territory. Is that what your opinion is of it or 6 do you think that we're going to have to move 7 very slowly and cautiously in order to get a 8 9 different look at a student at school? 10 DR. MERCER: So I'll try to answer. So ESSA does allow for a bit more of expansive 11 12 response or creation of indicators that challenge 13 being the requirements. So to the extent that 14 dance, for example, was being offered in all 15 schools, or we had to make sure that all students 16 had access to it, one of the issues kind of 17 connecting with indicators or making it 18 actionable in that the District or someone is 19 going to respond to, then what? Like so if we 20 say all kids need to have access to some type of 21 physical activity, say we classified it as that, 22 what then is the district or the state going to

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do when it doesn't happen?

2	So one of the things I like to say to
3	states and districts that are having these
4	conversations, there's lots of things we want to
5	know about that are very interesting, but if
6	we're not in a position to respond or otherwise
7	change it, it's you can put yourself in a very
8	precarious position by collecting that
9	information and then not being able to do
10	anything about it.
11	So I think kind of there is some
12	combined around the collection of data and how it
13	ultimately gets used. That said, we're talking
14	about accountability. I figure like what I call
15	Big A in that it's what goes back to the federal
16	government and then how you do action.
17	There's also the report card which we
18	talked about again as Little A which doesn't have
19	kind of all of the sanctions and the pieces that
20	then kick in on the federal and state
21	requirements, that these types of information can
22	be included.

I strongly urge people to talk to 1 2 stakeholders, and lots of families, and communities who are involved, and figure out what 3 it is that they have an interest in. I think to 4 5 Dr. Hansen's point, we can find out a lot from community members about what it is they're 6 7 interested in, and perhaps there's lots who are interested in wanting to know more about 8 9 kinesiology or wanting to know about arts and 10 music, so that might be a place where you could 11 start. 12 DR. HANSEN: And to follow on that 13 point, I like the delineation between Big A 14 accountability to the state and Little A 15 accountability to communities and parents. Ι 16 think there would be, there would absolutely be 17 space for having these other kind of rich 18 measures, dance, access to AP classes, or 19 anything -- any kind of measure that we want to 20 think of. 21 I don't think it's wise necessarily to 22 attach stakes to them right away, but I feel like

-- so it's not part of the accountability system 1 2 Big A, but it could be part of the accountability system Little A to enable parents and community 3 members to take action based on whether they want 4 5 to hold their schools accountable for that or 6 not. 7 PRESIDENT JACOBSON: Thank you, Ms. Ms. Jolly, then Vice President 8 Anderson. 9 Williams? 10 MEMBER JOLLY: Thank you. This is a 11 compound question, so anybody or all of you are 12 somehow implicated in the question. So in the 13 closing the opportunity gap's deep dive into 14 teacher turnover, what we've discovered is that 15 when we look at teacher turnover rates, a 16 school's teacher turnover rate is directly caused 17 by principal quality, by the collegial 18 relationship between faculty members, and by 19 school climate generally, specifically looking at 20 school discipline and parent and family 21 engagement. 22 But, we know that teacher turnover

rates are also -- they also demonstrate a 1 2 correlation to at-risk factors. Students who have at-risk markers tend to go to schools that 3 have higher teacher turnover rates. 4 With all of those things in mind, 5 because teacher turnover rates do encompass so 6 7 many factors of school climate that in and of themselves have a direct impact on student 8 9 achievement, do you think that teacher retention 10 would be a viable measurement to include in a 11 state accountability system? 12 DR. MERCER: Well, I will respond that 13 at least that's been done in Georgia. That was 14 one of the measures. I mean, it was teacher 15 retention, so they kind of flipped it on the 16 other side, but you're right. 17 So all of the research shows us that 18 schools that have higher minority concentrations 19 and higher poverty concentrations tend to have 20 higher teacher turnover because they also tend to 21 be the schools where teachers are less prepared, 22 and overwhelmed, and new, and for all of those

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reasons, they end up having turnover.

2 So if you focus on teacher retention, then it generally positions our schools and 3 4 districts to figure out how best to support 5 teachers, and oftentimes they start focusing on the usage of time. We start focusing on 6 7 discipline. So even though you may not also be adding those other indicators, those other issues 8 9 are addressed in an effort to make sure that 10 you're addressing the teacher retention issues. 11 DR. HANSEN: I want to agree with her 12 statements, with Dr. Mercer. I want to agree 13 with Dr. Mercer's statements and just add one 14 small caveat. I would argue that turnover is not 15 necessarily a bad thing if we are getting rid of 16 relatively low performing teachers. I'm not 17 implying that most of the teachers are going to 18 be low performing. Rather, I think they would be 19 a small minority. 20 But if you could marry teacher 21 turnover with the evaluation system in some way, 22 and so whether the retention of your excellent

teachers and/or highly performing teachers, I think that would -- I would argue that that would probably be an even better measure of school 4 productivity and school quality.

DR. QUINTERO: On the issue of 5 turnover, you know, there's very interesting 6 7 research also showing that teachers tend to leave schools with working conditions that don't, you 8 9 know, promote their growth and their development. 10 So there's this -- there's two sort of lines of 11 thought, you know.

12 Are teachers sort of leaving or 13 fleeing, you know, students in poverty, or, you 14 know, minority students, yes or no? There is new 15 research to suggest that it's not so much the 16 students, but the context of the work, and when 17 those things are controlled for, it's the context 18 that has the biggest impact in their turnover. 19 MEMBER JOLLY: Yeah, and I've looked 20 at some of that that indicates that it's not

21 people in that first camp. It's not like, "Oh, 22 no, teachers are running away from poor kids, and

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black kids, and brown kids." They're running away from the working conditions. And I guess the reason that I'm curious about using teacher turnover as a measurement for accountability is because teachers work in the same conditions that students learn in.

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7 So if we could have something, have some measurement that included principal quality, 8 9 collegial relationships among faculty, and 10 student climate all in one, it seems to me that we might be able to hold schools accountable for 11 12 quite a bit with one non-academic factor that 13 also directly impacts student learning 14 conditions. I didn't know, Mr. Katz, if you had 15 anything that you wanted to add?

MR. KATZ: I think that some of that is definitely built into -- I mean, they're called school climate surveys, but in reality, they encompass a lot, and some of it, I think, is the culture that you're working in, and the environment you're working in in terms of teaching.

And as I said, if you're asking the 1 2 teachers, school administrators, parents, and students, but you have some you know, set of 3 questions that you're only asking one of those 4 5 groups, I think that would be, at least to start, a good way to capture some of that information. 6 7 MEMBER JOLLY: Thank you. That's all. 8 That's it. Thank you. 9 PRESIDENT JACOBSON: Thank you, Ms. 10 Jolly. Vice President Williams? 11 VICE PRESIDENT WILLIAMS: We've had 12 some very interesting and in-depth questions, so 13 being last, mine probably won't be as in-depth as 14 the other ones. But in accountability, 15 graduation rates now play a part. It's been 16 proven statistically that a lot of our students 17 graduate from high school, but are not prepared 18 for college and/or career, and hopefully what we're doing now will turn that picture around. 19 20 But how do we really -- what can we 21 put in place to know that, to really know that 22 they are ready? I mean, what measures would tell

us that they can go to college successfully 1 2 without having a year of remediation, without having to go over the things that they've learned 3 because they're not prepared? 4 I know that sounds simple, but that's 5 my biggest problem because so many of our 6 7 students leave high school with a great diploma, but not the skills they need. And I know this 8 9 whole process is about establishing those skills 10 and measuring those skills, but at the very end, 11 how do we know that they're ready? And what last 12 check, or grade, or system can we put in place to 13 make sure that they're ready to leave high 14 school, to leave the nest? 15 So at the Learning Policy DR. MERCER: 16 Institute, assessments are the other big thing 17 that we do, so it's accountability and 18 assessments, and we think those things are very 19 closely related, and also instruction because 20 those are the two things that drive what goes on 21 in classrooms and as you move across the scale. 22 So PARCC and Smarter Balanced are a

They're better than where we were 1 great place. 2 before largely as a country, but we really need to continue to move across the continuum of 3 4 assessments to demonstrations of what students 5 can do. So I find that student portfolios, students' defenses of their work which require 6 them to probably encompass multiple years, 7 multiple subjects, again, that are demonstrating 8 9 what is required.

10 One of the reasons we're big 11 proponents of performance assessments versus kind 12 of the bubble or the simple tests that do that --13 because I always tell people when you wake up 14 every morning, school is preparing you for life, 15 right?

So when you wake up every morning, no one gives you five prescriptive choices on how to get from your house to work every day and then how to perform. So that's not preparing students for life by giving them multiple choice bubble choice tests. You need to actually require them to demonstrate what it is they know.

That's the highest kind of evidence of 1 2 knowledge that students can possess, and that's what the real world requires. They want students 3 4 who can collaborate. Performance assessments 5 allow for that. You build into the project that you have to communicate using multiple medians, 6 7 that you need to have chances to do over. We all get a chance to do over. 8 None 9 of us turns in one thing one time and that's the 10 last time we're judged, but schools still 11 continue to function that way. So some of this 12 is that you have to change the way you assess 13 students in order to change what occurs in 14 classrooms and then how that gets treated in an 15 accountability system. 16 The one piece that I wanted to add 17 that hasn't really been put on the table, another 18 big shift from NCLB to ESSA is how we respond to 19 school and district performance, to student 20 performance. NCLB was very prescriptive in terms 21 of what had to happen.

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If schools didn't demonstrate X amount

of growth or X kind of proficiency levels, the federal government was then telling us how to respond. It's now put that authority back here and it said, "You can tell me, what does that look like?"

So for schools that are having really 6 high poverty rates, and we know that that's 7 what's going on, maybe you become a community 8 9 school, or maybe we put additional supports. So 10 it's not that we're requiring you to close, and 11 hire a new principal, and convert yourself to a 12 charter, we're saying let's ask the community 13 what's going on, and what would be helpful, and 14 how this could respond to the challenges of that 15 community, so you can't divorce accountability 16 from assessments from instruction. Those things 17 all have to live conjunctively.

18 VICE PRESIDENT WILLIAMS: Thank you.
19 DR. QUINTERO: I would just like to
20 add that one of the networks of schools that I'm
21 aware of that have really wonderful collaborative
22 structures are actually networks of schools using

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performance assessments.

2 And when you talk to teachers in those schools, basically they say, "Well, it wouldn't 3 be possible for me to do my job if I couldn't 4 5 coordinate with the other teachers," you know. "It would be impossible to teach students these 6 7 skills, these deep level skills if we're not working with our grade level colleagues, with 8 9 everybody in the school." So in a way, you 10 know, teacher collaboration is sort of connected 11 to this issue of performance assessment. 12 VICE PRESIDENT WILLIAMS: Thank you, 13 because I do believe that demonstrating that you 14 know it is better than just filling in tests. 15 PRESIDENT JACOBSON: Thank you, Vice 16 President Williams. Unless Board members would 17 like to have another round, I will simply -- do 18 other Board members prefer a second round? All 19 right, we will do one more round. If we could 20 keep our questions short, that would be great. 21 I'm just going to ask really briefly 22 then, the U.S. Department of Education has a free

school climate survey platform. I think you're probably all familiar with that. Is that a useful -- would that be a useful tool for us moving forward and something that should be included perhaps on a school report card? Mr. Katz?

MR. KATZ: Yeah, absolutely, and on
that school climate site, so they have a tested
school climate survey, but they also pulled
together the different instruments that are
shared from other districts. So yeah, I think
that it would be a really useful measure to have.
And this really gets at the multiple

audiences as well because I think it can be useful for policy makers and district administrators to be able to see, you know, what's going on in the school, and we already know that this is associated with student performance, school discipline, and other factors.

21 But I also think D.C. with, you know, 22 the choice rich system and the D.C. My School

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lottery, it's really important for parents to be 1 2 able to access information on what's going on in schools and to be able to compare schools across 3 4 the two systems, across charter schools and 5 District DCPS schools, to see what's going on. And we've done some research at the 6 7 Urban Institute of what do parents look for when they make these school choice decisions, 8 9 especially low-income parents? And school 10 climate is one of the aspects that there's kind 11 of this need for because looking at just a discipline rate of 50 percent, what does that 12 13 mean for a parent when they're comparing schools? 14 Are they supposed to assume that their child --15 that means their child is more likely to get 16 suspended, or that the school has harsh 17 discipline? 18 Whereas if you have a school climate 19 survey with different measures about the school 20 environment, bullying, drug and alcohol abuse

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like we talked about, that really gives a deeper,

you know, image, and a picture of what's going on

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at the school level.

2 PRESIDENT JACOBSON: Thank you. Any If not, in the interest of time, I will 3 others? call on Ms. Wattenberg, and then we'll go to Mr. 4 Contreras, and down the line again. 5 6 MEMBER WATTENBERG: I'm going to try 7 to be very quick. One factual question, in terms of the school climate survey that's available 8 9 through the Department of Ed, is that for 10 students, and teachers, and parents? 11 MR. KATZ: Yes, as far as I believe, 12 they have one. 13 MEMBER WATTENBERG: You believe, and 14 then they're supposed to all get triangulated? 15 That's sort of the idea? 16 MR. KATZ: Yeah, exactly, and they do. 17 I mean, like New York City and Los Angeles at 18 least I know have an index of questions, of 19 testing questions every year, but that allows 20 them the opportunity to try other questions that 21 they think might be important for that. 22 An important aspect of, I think, the

Department of Education's push, but also in other 1 2 districts, is that these are being studied as they're going, so researchers are looking at the 3 4 implementation of these surveys and the validity 5 of these surveys, and also their associations with other academic factors, and I think that's 6 7 really important because they're able to improve them as they go and figure out different uses for 8 9 the surveys. 10 MEMBER WATTENBERG: But the ones that 11 are up on the Department of Ed website now, they are regarded as well validated for what they're -12 13 14 MR. KATZ: Correct. 15 Second, this is to MEMBER WATTENBERG: 16 Dr. Quintero, you mentioned that the -- you 17 talked about how the existence of social capital. 18 Research shows how it can lift what would be poor 19 teachers to sort of a medium level teacher, and 20 what about from if you have medium level teachers 21 or average level teachers to higher levels? Is 22 that sort of part of what happens as well?

DR. QUINTERO: Yes, basically the 1 2 couple of studies that I mentioned that could answer your question in terms of both. 3 A11 teachers benefit from collaboration and from 4 5 social capital. To my recollection, higher, sort of 6 higher quality teachers or teachers who are 7 higher in human capital benefit more from 8 9 basically stronger ties with their peers, whereas 10 teachers with lower levels of human capital 11 benefit more from frequent ties with their peers. So it's slightly different, but human social 12 13 capital raises the level of all teachers. 14 There's another interesting study, a 15 randomized control trial that was conducted in 16 Tennessee where pairs of teachers were asked to 17 sort of work together on instruction for a year. 18 And the way that they paired them, they basically 19 paired a teacher that was weak in one area with a 20 teacher that was strong in that area, and after a 21 year, both teachers actually improved.

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It's interesting because the weaker

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teacher benefitted the most, but even the strong 1 2 teacher benefitted from that collaboration. So yes, I think, you know, social capital and 3 4 collaboration can benefit both stronger, and 5 average, and weaker teachers. So if we had a 6 MEMBER WATTENBERG: 7 turnover indicator, to go back to this previous question, it could lead school administrators to 8 9 promote more collaboration, which in turn could 10 both hold people there, and to your point, help 11 raise the quality of the people who are there who

12 maybe are being pushed out, so it might have a 13 multiple pronged effect.

14 In schools where we've looked at it, 15 the turnover rates can be 30 and 40 percent a 16 year -17 DR. QUINTERO: Yes. 18 MEMBER WATTENBERG: -- over multiple 19 years. 20 DR. QUINTERO: Many of the researchers

22 and social capital on student outcomes have

who have looked at the influence of collaboration

actually looked at that same -- those same 1 2 variables on turnover, and basically the argument You know, if we have strong 3 is the same. 4 context, strong collaborative cultures, it's good 5 for students and it's good for teachers. MEMBER WATTENBERG: And then my last 6 7 question to Ms. Mercer has to do with the opportunity to learn. And the call, I guess, or 8 9 supposing under the new ESSA, have some 10 information on resources at the school level. So 11 how do --12 One concern I have is if we put in 13 things like, "Oh, how many counselors do you 14 have, or how many social workers do you have, or 15 how many people do you have that do one on one 16 tutoring for your kids," you know, depending on 17 how many kids in your school have challenges, 18 it's either a lot or a little, right? 19 So how do you sort of make the -- how 20 do you report on this? How do you measure the 21 opportunity that's there in a way that's relevant 22 to the challenges of the students who are in the

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school?

2 DR. MERCER: Yes, so we try to think of opportunities to learn, for example, as giving 3 4 students access to like more rigorous and 5 engaging course work and then how they perform, So you always want to usually have 6 for example. 7 a measure and then having something in tandem because you want to control for incentivizing 8 9 negative behavior. 10 So we don't want to put people in 11 positions where we're just trying to simply 12 increase the number of counselors, but nothing is 13 really actually changing in the school, like 14 that's not the goal. It's really trying to 15 figure out which measures are closely connected 16 to improving teaching and learning, or the 17 conditions that are occurring in a school. 18 So when you think about opportunities 19 to learn and connecting it with what's actionable 20 and what we can do, I think you probably define 21 that. Think about how you would define or create a constellation of indicators a little bit 22

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differently.

2	So I don't I haven't seen I
3	guess some people probably are considering doing
4	kind of access to counselors, but I don't think
5	that's probably truly getting at it, and it would
6	probably create a lot of perverse incentives, and
7	that's one of the warnings that we're really
8	trying to caution people.
9	So thinking about which conditions are
10	changing, or are most influencing and changing
11	the outcomes at school are probably a better way
12	of viewing that measure.
13	MEMBER WATTENBERG: And how do you
14	propose that we do I mean, is that are you
15	posing therefore specific indicators that do
16	that?
17	DR. MERCER: Yes, and I think -
18	MEMBER WATTENBERG: And the ones that
19	you were talking about.
20	DR. MERCER: Yeah.
21	MEMBER WATTENBERG: Okay.
22	DR. MERCER: And I included some in

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the report that we have. We classified them under opportunities to learn, and there's a couple of them that are listed in there. The one that always comes off the top of mine is giving access to AP and IB.

People oftentimes will say, "Well, that's a measure they use," but we always recommend combining it with how students perform, because just giving them access doesn't --

MEMBER WATTENBERG: I know my time is 11 up, so I'm only going to -- I'm going to end with 12 just one comment which is people constantly talk 13 about the access to the high level courses in 14 high school which is so important. How do we do 15 this at the elementary level, right? The kids 16 are entering middle school and high school not 17 having had that access, and I'm not aware of good 18 measures that are out there to let us do it. So 19 if you hear of some, I'm very interested in them, 20 and I think others are as well.

21 PRESIDENT JACOBSON: Thank you, Ms. 22 Wattenberg. Mr. Contreras and then Ms. Lord?

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1	REPRESENTATIVE CONTRERAS: I don't
2	have any other questions.
3	PRESIDENT JACOBSON: Terrific, Ms.
4	Lord and then Ms. Wilson Phelan?
5	MEMBER LORD: Thank you, just a couple
6	of quick questions. The Public Charter School
7	Board has a performance management framework
8	which is different from the state report card.
9	Have you looked at it, and would that be a model
10	for a potential statewide accountability system?
11	And then the second, could you I'm
12	very keenly aware that our curricula have been
13	narrowed, arts gone, term papers. How do we
14	avoid getting back into that trap, and is more
15	frequent assessment the way to go, or by
16	contrast, should we just leave the one standard
17	end of year assessment and get rid of some of
18	these interim and pacing things that are
19	displacing a lot of the teaching and learning?
20	DR. MERCER: I have not seen to
21	answer your first question, I can't speak to that
22	because I haven't seen it, but I would definitely

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look at it and can follow up with you at a later time.

To get at the second one, you certainly -- again, it's changing what gets counted. That's always the thing. That's what drives behavior. You can use different types of assessments, but all of the data doesn't have to roll up to the accountability system.

9 I think that's one of the -- another 10 one of the differences that we're experiencing. 11 You can assess students, but it doesn't require 12 that every single assessment you conduct then has 13 to roll up to your accountability system. And I 14 would consider changing how students are being 15 assessed and how those things are being combined.

16 That's another thing that ESSA does 17 encourage is combining interim assessments. I 18 don't think solely relying on something at end of 19 year is probably the best way to go because you 20 don't have any indication all throughout the year 21 what needs to change. The beauty of the interim 22 assessment is that allows you kind of on the fly

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to figure out what needs to be changed and how you can alter instruction to better support students.

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4 So I would probably more so lean in 5 the direction of more interim assessments, but finding the right balance because you don't -- to 6 combine because you still have to have the annual 7 summit. We can't take that off of the table. 8 9 That's there intended to help kind of verify and 10 check the other indicators, but finding out what 11 is the right mix of interim performance measures 12 that need to be combined is the answer. 13 MEMBER LORD: Sort of leaning to the 14 sports model where you practice, and you play,

15 and that's -- you learn from the game, but I 16 haven't found the classroom equivalent.

DR. MERCER: Okay, I'll think aboutthat for you.

DR. HANSEN: I'll add just a little bit here to the notion of -- so about the performance management framework, I don't have any comments on that. But to the notion of the

school accountability and -- I'm sorry, what were 1 2 we talking about? 3 PARTICIPANT: It's okay. DR. HANSEN: This is a little 4 5 embarrassing, but I'll let somebody else take the 6 MR. KATZ: I'll jump in briefly. 7 So I don't know the school performance management 8 9 framework intimately, but I have looked at it 10 before, and I think that there are definitely 11 elements of it that would be useful to look 12 towards. 13 To my knowledge, and when I've worked 14 with it before, I think it is very focused on 15 those academic indicators and not so much on some 16 of the non-academic indicators including 17 discipline, you know, absenteeism, and school 18 climate per se. 19 But -- and obviously the other factor 20 here is that it's a different system that's used 21 in the public schools. And moving forward, it 22 would be helpful obviously to have, which we plan

1	on, is, you know, report cards that can be looked
2	at to compare schools in different systems, so
3	Because when you have two different
4	definitions of quality, for example, that makes
5	it more difficult. But I definitely think that,
6	you know, again, there's no need to reinvent the
7	wheel when you don't have to, and I think that
8	the school performance management framework is
9	good to look at.
10	MEMBER LORD: Just a quick
11	something you just said reminded me. Would we do
12	well as a board to figure out what is our shared
13	vision of success? Because we're talking about
14	school measurement, but it's really students and
15	learning. That can be done outside of school.
16	Mr. Contreras, my colleague, Model UN,
17	there are all of these outside very valid
18	judgments made on our students and how well
19	they've learned. I don't see why we can't pull
20	in some of those, but perhaps that utopia exists
21	somewhere and I just don't know about it.
22	DR. HANSEN: Can I hopefully try to

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redeem myself here? What I was trying to 1 2 articulate, but failed to in the moment, was that we can have -- I think it's valuable to have all 3 4 of these different measures, whether it's, you 5 know, access to the arts, access to PE. We can have measures of curriculum and the richness of 6 the curriculum included in the accountability 7 8 system.

9 I would actually recommend perhaps not 10 having them to be a very strong weight if 11 weighted at all because I would argue that not --12 it's not necessarily true that all of the public 13 would necessarily agree on what would be valued, 14 and perhaps what is valued in the more affluent 15 schools may not be the same as what's valued in 16 the more disadvantaged schools.

And so in the more disadvantaged schools, they probably have a very high value on literacy and numeracy, and they may not have -they may not necessarily bemoan the fact that maybe they've cut out a little bit out of their arts or other subjects perhaps, and perhaps

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different people may have different opinions 1 2 about that, but these are -- but I think this is something where I feel like Little A 3 4 accountability is useful. PRESIDENT JACOBSON: Thank you, Ms. 5 Ms. Wilson Phelan and then Ms. Anderson? 6 Lord. 7 MEMBER WILSON PHELAN: Thank you. Ι wanted to talk about the topic of teacher 8 9 effectiveness versus teacher collaboration, and 10 maybe Dr. Quintero, I'd love to hear your 11 thoughts about this. 12 So I don't believe in collaboration 13 for collaboration's sake, and an input or a 14 process measure, I think, could go -- could 15 incentivize the wrong behaviors, versus we want 16 collaboration that leads to better learning for 17 children, of course, and all of the things 18 associated with that. So I'm curious about 19 whether any of you have insight into measures of 20 teacher effectiveness. 21 So we have our own system here in 22 D.C., right, that at least the traditional system

uses, versus something like the number of highly qualified teachers, which you know is something the Department of Education tracks, and whether 4 accountability systems associated with teacher effectiveness end up being a better predictor of the learning that happens with children than the label of highly qualified.

Is that a clear enough question? 8 9 Essentially, what matters more based on what 10 you've seen in the research? Anybody? I'm 11 looking at you in particular because of your 12 comments on collaboration.

13 DR. QUINTERO: Well, I think both are 14 I mean, one of the things -- I guess important. 15 I didn't have time to sort of elaborate in my 16 testimony, but it's very hard to separate human 17 capital from social capital. I mean, they both 18 have to be present in a school system in order to 19 create, you know, high quality instruction, 20 right? 21 The thing is collaboration, as you

pointed out, it's kind of like a term that could

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mean many things, and so you know, if it's not authentic, if it's just viewed as an activity that happens on a Friday, it can be very contrived. It can really not be productive. I agree with all of that, but --

And that's why instead of talking 6 7 about collaboration, I like to refer to the broader sort of idea of social capital which 8 9 refers to, you know, teachers' work being 10 interdependent, teachers' work working with each other, you know, not just collaborating, but 11 12 really kind of giving feedback to each other, 13 evaluating each other, going to each other's classrooms to observe each other. 14

All of that is social capital that is broader than just collaboration. And social capital requires human capital to work because if you have a system where a lot of people are sort of talking to each other, but they don't know very much, the exchange of information is not going to really lead to their growth.

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But if you have both in the system, as

some of the research that I quoted shows, then 1 2 you have really much, much learning of the students, you know, when you have both at the 3 4 same time. And I think the reason why I like to 5 emphasize social capital is because I don't see, either in policy, or in public conversations, 6 very much attention to it, and it's a little bit 7 of a missed opportunity because you can do both 8 9 at the same time. 10 I don't see them as, you know, You know, do we do teacher quality or 11 either/or. 12 do we do collaboration? But really, I mean, how 13 can we augment teacher quality by having 14 teachers, you know, working with each other? 15 That's the whole rationale. 16 MEMBER WILSON PHELAN: If anyone else 17 wants to comment? Yeah? 18 DR. MERCER: So I would say that the 19 Department under ESSA, that's the term, high 20 quality, and they're continuing to use that, but 21 the Department can't define it, so now each state 22 has to figure out how they would ultimately

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define high quality.

2	Generally, we rely upon kind of inputs
3	such as credentials. Do you have the right
4	credential, right certification? Which we know
5	from the research that, and that alone, isn't
6	what changes doesn't change what happens in
7	classrooms, whereas if you look at effectiveness,
8	then you tie that to some type of teacher
9	evaluation that's also assessing the right
10	things.
11	So kind of to Dr. Quintero, are we
12	talking about collaboration? Are we talking
13	about feedback? Are we talking about mentoring?
14	Are we talking about opportunities to demonstrate
15	leadership? Those are the things that we know
16	that change what happens in classrooms.
17	And so if your evaluation system is
18	actually trying to evaluate and assess for the
19	presence or absence of those things, then I would
20	say pegging that as a part of your accountability
21	system would make sense, and so that's a question
22	that would then have to be answered in terms of

looking at your evaluation system to see if that's the right tool. It might need to be a different tool, but that's assessing for the skills and competency that we know change the outcomes in classrooms.

DR. HANSEN: And I will add to your 6 7 question about the D.C. Impact System. There is strong evidence that does support that it's a 8 9 strong predictor of student outcomes and future 10 student learning. There have been several 11 studies by -- conducted by Jim Wycoff and Tom Dee, and, you know, they've had some co-authors 12 13 on various different studies, but they do show 14 that there's strong evidence of the D.C. Impact 15 System and student outcomes.

So in general, I do think it's a great system, and that's one that I would not add a lot of caveats to. The one caveat I will add though is that the Impact scores have been correlated with the student bodies in which the teachers are serving.

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And so I think this is, in general,

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this a problem with any kind of subjective 1 2 measure is that part of the subjectivity of that measurement, and this is also going to go to 3 4 school climate measures. This is also going to 5 go to a portfolio performance assessment for high school graduation, etcetera. 6 All of these 7 measures are going to be somewhere correlated with the student bodies that they're serving. 8 9 I don't think we're going to be able 10 to entirely get rid of it, but this is an area 11 where I feel like caution is warranted, and that 12 we need to seriously consider making adjustments 13 for the student bodies that they're serving in 14 order to get the information out of it because we 15 already know that these teachers are going to be 16 serving in disadvantaged student populations, and 17 so we don't want necessarily that to also drag 18 their score down. 19 MEMBER WILSON PHELAN: Thank you. 20 PRESIDENT JACOBSON: Thank you, Ms. 21 Wilson Phelan. Ms. Anderson and then Ms. Jolly? 22 MEMBER ANDERSON: I don't have any

questions.

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2 PRESIDENT JACOBSON: None? Ms. Jolly
3 and then Vice President Williams.

I just have one final 4 MEMBER JOLLY: 5 question for Dr. Quintero, and it's pretty straightforward. Even though this is outside of 6 7 ESSA's bounds, but as state policy makers, do you have any recommendations for us and how we can 8 9 support administrators who want to do a better 10 job of fostering teacher cooperation and 11 collaboration?

12 DR. QUINTERO: That is difficult. 13 It's straightforward, but it's also a difficult 14 question because I don't see often in typical 15 policy instruments room for this kind of 16 approach. It's kind of perceived as, you know, 17 soft, so you don't know how to sort of reflect it 18 in the law.

I think at the level of schools, you
know, principals are instrumental to this kind of
approach. I think recent research shows that if
the principal is not really convinced of his

vision and the value of his staff, you know, 1 2 working interdependently, then it's really not 3 going to happen, you know. He sort of sets the tone. 4 He or she 5 sets the tone of the school. So I think it's more about maybe more than policy sort of at a 6 7 high level. It's more about, you know, sort of routines and sort of behaviors that can be 8 9 emphasized at the school level, at the 10 organizational level, so I think those are where I would put my efforts. 11 12 MEMBER JOLLY: Thank you. 13 PRESIDENT JACOBSON: Thank you, Ms. 14 Jolly. Vice President Williams? 15 VICE PRESIDENT WILLIAMS: I just have 16 a quick question and I don't know if you can 17 answer this because you know the D.C. school 18 system and you know that we're working with two 19 separate entities. Do you have any suggestions 20 of how we could use policy to help those entities 21 work more closely together?

MR. KATZ: I mean, I don't have the

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golden ticket for that. I don't think anyone 1 2 does, but I will say I would look to the equity reports because the equity reports are really --3 4 have been extremely impressive of showing how the 5 two systems can work together and produce, you know, meaningful data collection and reporting on 6 key measures including student discipline, 7 mobility, attendance, and for subgroups of 8 9 students.

10 And I think that this is helpful, as 11 I spoke about, in comparing schools across the 12 different systems, but also giving information to 13 parents as well. And, you know, our report 14 recently looked at the equity reports, and school 15 discipline across the board, discipline rates 16 have gone down over the last three years.

And there's many factors that could have contributed to that, but one of them that we posit is that the transparency of having this information out there perhaps had some sort of downward pressure on school discipline rates. And I think the value of transparency is really

important in all measures really.

2 DR. HANSEN: I don't have anything to add specifically to that question except I would 3 refer you to the work of the Center for 4 5 Reinventing Public Education and also Education Research Alliance. Both of these are research 6 7 institutions that have done a lot of work in charter schools, and I know that one of the 8 9 research questions that they have begun focusing 10 on is charter district interplay and how that can 11 be more productive over time. 12 VICE PRESIDENT WILLIAMS: Thank you, 13 because this is an issue we're working with in 14 our city, so any information we can get to help 15 us would be great, and thank all of you for 16 coming. 17 PRESIDENT JACOBSON: Thank you, Vice 18 President Williams. I also want to repeat that 19 thanks on behalf of the entire board for your 20 time here tonight. If you haven't already 21 provided your testimony to Mr. Hayworth, your 22 written testimony, please do so, so that we have

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a record of it, and any presentation materials. I think we've gotten some presentation materials from you all.

And anything else you think would be 4 5 helpful for us to have, send along, and Mr. Hayworth will make sure that it's made available 6 to the full board for consideration during this 7 process, and we'll share that information with 8 9 So with that, you have our thanks. OSSE. You're 10 dismissed.

We are coming to the end of our meeting. Before we adjourn, do board members have special announcements, or upcoming events, or statements that they'd like to make? We'll go with Ms. Wattenberg and then Ms. Anderson.

MEMBER WATTENBERG: I just want to say over the weekend on Sunday night, I attended the Cappie awards which are the Tony awards for the D.C. area high school performers, and I want to say that Virginia sent maybe 10 or 12 teams, which is great, and Maryland sent about maybe five, or six, or seven teams, which is good, and

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DC sent two teams.

2	So the first thing I want to say is DC
3	should send way more teams! And if you're
4	watching this, please talk to your faculty and
5	talk to your principal. See if we guys can get
6	some get involved in this. But we had two
7	teams, and one got best musical, Woodrow Wilson
8	High School, and one got best play, Duke
9	Ellington, so congratulations to our two teams!
10	PRESIDENT JACOBSON: Ms. Anderson,
11	then Ms. Lord? We'll just go down the line.
12	MEMBER ANDERSON: I wish I had such
13	great news to share. I'm sure that there's a lot
14	that can be shared from our various sectors of
15	the city that could contribute to those good
16	wishes for our students and best wishes for our
17	students.
18	But I just want to add to Mr.
19	Jacobson's comments about the tragedy in Orlando,
20	and first note my deep sympathies for all of the
21	victims and the wounded, but what we do in those
22	sadly teachable moments I think is very telling.

And I also want to note that we had 1 2 among our public witnesses today, one of our repeat public witnesses, Ms. Merilyn Holmes, who 3 4 is a member of the medical transport first 5 responder community. So many members of the Orlando community, most notably the LGBTQ 6 7 community, relied so heavily for urgent emergency care in those violent moments and days following 8 9 the terrible shootings there. 10 But I just want to commend Ms. Holmes 11 and others like her for their heroic efforts 12 during their day jobs, and even more, I wanted to 13 recognize her specifically for her tremendous 14 contributions and generosity she demonstrates 15 year after year through her nonprofit 16 organization's efforts. 17 And I think the work that Total 18 Sunshine does, which is a homegrown charitable 19 organization, it clearly shows the heart and 20 soul, and the caring, and the compassion that 21 those people who run into those burning 22 buildings, and those people who run into those

bloody scenes exhibit as a matter of course. 1 2 And I want to say that it's their job, I know it's their job, but it's 3 you know. 4 apparently something more as well, and it's their 5 hearts, their souls, their lives, and their sanity, their willingness to lay it on the line 6 7 when the going gets tough. And I think that Ms. Holmes exemplifies that in her steadfastness in 8 9 coming before our board month after month with 10 her no-fuss program, and in her dedication to our 11 students. 12 So I challenge each of you, my 13 colleagues, to support her in that program, and I 14 just want to recognize that she gives unselfishly 15 without much recognition, plugging away in ways 16 that she knows best even when it may seem that 17 she's seen people at their worst, and I think we 18 should all do the same, and I support her. 19

And I gave a contribution as well, but I think that I would encourage folks throughout the city, people listening to this message to try and contribute to Total Sunshine and their

efforts to provide technical tools, tech tools, 1 2 technology tools for our students, our valedictorians and our salutatorians throughout 3 4 the city. It's a very deserving cause, and she's 5 a very deserving person. And we've seen that same spirit of 6 7 deservedness in the last few days, unfortunately, but it does bring out, I think, the best in some 8 9 folks, and we want to continue to support that, 10 so those are my thoughts. 11 PRESIDENT JACOBSON: Thank you so 12 much, Ms. Anderson. Ms. Lord? 13 MEMBER LORD: Thank you. Well, Ms. 14 Wattenberg sort of alluded to the Cappies, but 15 this was indeed a triumph because our two 16 schools, Duke Ellington and Wilson High School, 17 have year after year performed their hearts out 18 only to see the suburban high school juggernauts 19 walk away with the top prizes. 20 So -- but it also reminded me that we 21 have some extraordinary talents. They aren't 22 recognized. They aren't necessarily at the

Kennedy Center on stage. And the more we can
 foster partnerships with our arts institutions,
 with our science organizations, research
 institutions, higher ed, the more our students
 will be equipped for college, career, and life.

And that brings me to the very sad 6 7 news from Orlando. My neighborhood was a staging ground for a pride parade. It's an annual event 8 9 that I have looked forward to, and taken my kids 10 to, and marched in every year, and that could 11 have been us. And there is violence that 12 troubles our communities, that harms our 13 children, that leaves a lasting impact.

14 And one of the things that I worry 15 about as we move forward with accountability is 16 how do we equip our young people to deal with the 17 root causes of violence? How do we help them 18 help themselves? How do we, as communities, come 19 together and help our young people escape that 20 sort of violence? And so, I don't have anything 21 very happy to say on that point, but it's 22 something that I've got in my heart just about

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every time I approach this work.

2	And I'd also like to give a shout out
3	to all of the graduates who are about to walk the
4	stage or who have already walked the stage.
5	Enjoy the summer. But everybody else, don't
6	forget this a great time for learning, and to
7	read, and to interact with your community, and to
8	celebrate all of the magical milestones that you
9	accomplish every year. You don't know how far
10	you've come until you look back to where you came
11	from, and I think if you look back, you'll see
12	we've all done a lot of learning. Thank you.
13	PRESIDENT JACOBSON: Thank you, Ms.
14	Lord. Vice President Williams, anything?
15	VICE PRESIDENT WILLIAMS: I really
16	didn't have much to say, but my esteemed
17	colleagues on my right made such wonderful
18	points. And it seems to me as they're saying
19	goodbye for the summer, I just wanted to remind
20	them that this is not the last meeting of the
21	year, and that we expect to see you next month as
22	we move forward, okay?

And I'd like to thank and congratulate 1 2 all of the students who have graduated from D.C. Public Schools and from D.C. Charter Schools, and 3 4 especially for those from east of the river. We 5 are very proud of our students and want to watch them go forward. 6 Thank you. 7 PRESIDENT JACOBSON: Thank you, Vice President Williams. Ms. Jolly? 8 9 MEMBER JOLLY: I echo my colleagues 10 congratulations of our high school graduates 11 across the city. Ballou High School, the alma 12 mater of both of my parents, is actually 13 happening right now, so I'm wearing blue and 14 yellow in support of the Mighty Knights. You 15 said you too? Okay, and also our Ward 7 -- yeah, 16 our Ward 7 colleague. 17 But I also wanted to call out another 18 high school graduation for Ward 8 students that 19 took place in the last two weeks. Not this past 20 weekend, but the weekend before, Academy of Hope 21 graduated its first recipients of the state 22 diploma that we approved in January.

I had the pleasure of being the 1 2 keynote speaker at their graduation, and it was really fantastic, not just as a teacher and as a 3 4 concerned citizen, but as someone that actually 5 got to play a role in making that policy, to see that the same students who sat at the microphones 6 7 in front of us and advocating on behalf of themselves, to see that their work paid off 8 9 because they weren't only the recipients of that 10 state diploma, they were also advocates, so I 11 wanted to call attention to that. 12 And then this is a direct appeal to 13 the folks, I think this is the camera, who are 14 out there watching on television. You heard a 15 lot of really wonky stuff, a lot of really policy 16 heavy conversation about ESSA and about how we'll 17 hold schools accountable for doing right by our 18 students. 19 We want to have a real people 20 conversation with you. So if you live in Ward 7, Ward 8, or anywhere else in the city, I'd love it 21 22 if you could come out tomorrow night at 6:30,

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1	from 6:30 to 7:30, at the Anacostia Library.
2	We'll be holding a roundtable because
3	we want to hear directly from you, whether you're
4	a student, a parent, a teacher, an administrator,
5	just a concerned community member, about what you
6	think it is that makes schools successful and how
7	we should measure that.
8	We'd love to hear from you. Again,
9	that's tomorrow, Thursday, from 6:30 to 7:30 at
10	the Anacostia Public Library. Thank you.
11	PRESIDENT JACOBSON: Thank you, Ms.
12	Jolly. Ms. Wilson Phelan?
13	MEMBER WILSON PHELAN: Well, my heart
14	and soul goes out to the families of those in
15	Orlando and for our broader community in light of
16	yet another tragic event that shows how deeply
17	our country needs someone to help unite us, and
18	how much work we have to do at the community
19	level to engage in conversation across lines of
20	difference that build understanding, and not just
21	between one another, but frankly understanding of
22	self, and create a society where we really

embrace one another for our unique identities and individuality.

On a happier note, I just want to say 3 4 thanks to Brian again. Destinee isn't here. Ι 5 would say the same to her. But I just think you're going to do incredible things for this 6 7 world, and it's really been a pleasure to serve 8 with you. 9 PRESIDENT JACOBSON: Mr. Contreras, 10 you have the last word, and can finish your 11 thoughts with a motion to adjourn. 12 **REPRESENTATIVE CONTRERAS:** Thank you. 13 I'd first like to reiterate my past calls for 14 people to apply to be student representatives and 15 members of the student advisory committee next 16 year. Both of those roles are really important 17 and we need good people to fill them now that 18 Destinee and I are leaving.

Beyond that, I'd just like to thank all of the members of the board for creating such a welcoming environment for me to work in in the past two years. You gave me a lot of freedom

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that you didn't have to give me. But the ability 1 2 to create the student advisory committee, and to be involved in things like the health standards 3 and all of that, I think that was really 4 5 important and it meant a lot to me, and I hope other students find the same value in those 6 7 opportunities that I did going forward, so I just 8 really appreciate that. Thank you. Motion to 9 adjourn. 10 (Whereupon, the above-entitled matter 11 went off the record at 7:55 p.m.) 12 13 14 15 16 17 18 19 20 21 22

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In the matter of: Board Meeting

Before: DC State Board of Education

Date: 06-15-16

Place: Washington, DC

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